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#### BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

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IN THE MATTER OF:

Standards for the Disposal

of Coal Combustion

Residuals in Surface

Impoundments: Proposed new

35 Ill. Adm. Code 845
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entitled cause before Hearing Officer Vanessa Horton, called by the Illinois Pollution Control Board, taken by Pamela L. Cosentino, Certified Shorthand Reporter for the State of Illinois, at James R. Thompson Center, 100 West Randolph Street, Room 9-040, Chicago, Illinois, on the 25th day of August, 2020, commencing at the hour of 9:15 a.m.

#### Electronic Filing: Received, Clerk's Office 09/03/2020

August 25, 2020

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August 25, 2020

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         MR. ROBERT MATHIS
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         MR. DARIN LECRONE
         MS. MELINDA SHAW
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Page 6 1 HEARING OFFICER HORTON: This is Vanessa 2 Horton in Chicago. Can I ask the IEPA Springfield 3 group if you could hear us okay? 4 UNIDENTIFIED SPEAKER: Yes, we can hear you fine. 5 6 HEARING OFFICER HORTON: So we're going to 7 get started here. Thank you for your patience. Just had some technical difficulties here, but I think 8 9 we're up and going. Good morning. It is 9:16. And welcome again 10 11 to the resuming of the hearing in this matter for 12 R20-19, Rulemaking for Proposed new 35 Illinois Administrative Code 845: Standards for the Disposal 13 of Coal Combustion Residuals in Surface Impoundments. 14 15 I'll remind the witnesses that they are still 16 under oath and that we will be resuming with 845.700. 17 And I also remind all the questioners today that we are spending today on true follow-up questions only, 18 19 as the Agency has done significant work in responding 20 to the initial questions. So I believe at the end of the last hearing, questioners presented to us that 21 22 there would be about an hour and a half or two hours

left of questions. So hopefully we can stick to that

23

24

this morning.

Page 7 1 All right. Let's begin. So we'll begin with 2 845.700. And I'm just going to start again on our 3 order of questioning. So that would be with Little Village Environmental Justice, Environmental Law & 4 5 Policy Center, Prairie Rivers Network, and Sierra 6 Club, if you had any further questions on 845.700. 7 MS. BUGEL: Yes. Faith Bugel representing Sierra Club and, collectively, the environmental 8 9 groups. I have no further questions on 845.700, but I would also ask Ms. Kiana Courtney if she has any 10 11 further questions? 12 MS. COURTNEY: Yes, I have three follow-up 13 questions. 14 HEARING OFFICER HORTON: Please proceed. 15 MS. COURTNEY: So my questions are mostly directed to Chris Pressnall. So my first question is: 16 17 For facilities that are located along or near water bodies, did the Agency take into consideration the 18 19 demographic of people that have to frequent that area 20 around the facility, for instance, if low-income or minority communities travel outside that one-mile 21 22 radius due river for fishing? 23 MR. PRESSNALL: This is Chris Pressnall of 24 the Illinois EPA. No, we did not.

Page 8 1 MS. COURTNEY: My next question: For coal 2 plants located in industrial areas, so not residential neighborhoods, did the agency take into account 3 consideration of the demographics of people who come 4 to those industrial areas for work? 5 MR. PRESSNALL: This is Chris Pressnall of 6 7 the Illinois EPA. No, we did not. MS. COURTNEY: And my last question is 8 related to a DWLP Question 16 on Page 132 of 9 Exhibit 2. 10 11 MR. PRESSNALL: Okay. MS. COURTNEY: So it mentions that facilities 12 13 to be defined as being within an EJ area but still located greater than one mile from a residential home 14 15 in a low-income or minority area, does that facility 16 still disproportionately impact that community? 17 MR. PRESSNALL: This is Chris Pressnall of the Illinois EPA. Yes. 18 19 MS. COURTNEY: That is all for my questions. 20 Thank you. 21 HEARING OFFICER HORTON: Thank you very much, 22 Ms. Courtney. 23 This is Vanessa Horton again, and I neglected 24 to mention on Webex, we have our chair of the Board,

	Page 9
1	Barbara Flynn Currie, and also on Webex in Springfield
2	we have member of the Board Brenda Carter. And I'm
3	Vanessa Horton, Hearing Officer. And Marie Tipsord,
4	General Counsel, is also here in the Thompson Center.
5	So we'll move forward with Midwest
6	Generation, any questions on 700?
7	MS. GALE: Yes, just three or four.
8	Turning to Exhibit 3, the Agency's Answers to
9	Midwest Generation Page 29, and I'm going to be
10	looking at the Agency's answer to Question 78.
11	MS. COURTNEY: Okay.
12	MS. GALE: The Agency, in response, said it
13	believes it would be extremely changing for owner or
14	operator to meet the burden of proof required to meet
15	ultimate capacity demonstration under
16	757.103(a)(1)(I).
17	And my question is: Why does the Agency
18	believe that to be true?
19	MS. ZIMMER: Amy Zimmer. Because Part 257
20	does not specify that the Agency does not consider
21	inconvenience or cost.
22	MS. GALE: I'm sorry. Do you mean the USEPA
23	or do you mean the Illinois EPA?
24	MS. ZIMMER: USEPA.

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MS. GALE: So that's based upon what you think the USEPA is looking at.

Did you conduct or review any owner or operator's alternative capacity demonstrations to come to that conclusion?

MR. DUNAWAY: This is Lynn Dunaway. In looking at Part 257, since neither inconvenience nor cost can be considered, and since our 845 has to be at least stringent, the Agency -- it was the Agency's opinion that since these demonstrations of no alternative capacity would have to be reviewed every six months and we were not allowed, under part 257 or would not be allowed under part 257, to consider inconvenience or cost, that we would not be able to approve any of those, but we would have to review those demonstrations every six months, and it would consume our time reviewing demonstrations that we couldn't approve.

MS. GALE: I'm sorry. The original question was is, you believe it to be extremely challenging to meet the burden of proof under 257.103.

And just so I understand, your explanation is because you understand USEPA says that you can't consider inconvenience or cost and that you also don't

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want to review them every six months. Is that it?

I'm just trying to understand you.

MR. DUNAWAY: Yes. Since we can't -- since we would not be able to consider cost or inconvenience, that means that if there would be any capacity anyplace within the world that you could find capacity, then you would have to do that.

Therefore, it would be, as an example, you might say, well, we couldn't find anything in Illinois in that six months. We would have to deny it. We would have to say, did you look in the other states. The next six months you might say, we looked in Indiana, we couldn't find anything. Did you look at any other states? And it would go on cyclically like that, or could, potentially, go on cyclically like that, that it would be a waste of the Agency's resources for something we couldn't approve.

MS. GALE: Okay. All right.

And a follow-up to that, because this is related to the extension to October 15, 2023, is the Agency aware that under the pre-publication new federal rule that will be issued any day now, online impoundments would be all locations' restriction and the safety factor assessment that has not detected an

Page 12 1 SSI above an applicable groundwater protection may 2. close by October 15, 2024? 3 MR. DUNAWAY: This is Lynn Dunaway. Could 4 you repeat that question? I'm not sure we got all the 5 particular time frames and everything. 6 I know. It was long. MS. GALE: So are you aware that under the -- there's a 7 new pre-publication federal rule that will be out any 8 9 day now, and in that new pre-publication federal rule, online impoundments that meets all locations' 10 11 restrictions, the safety factor assessment, and have 12 not detected an SSI above an ethical groundwater 13 protection standards may close a year later, on October 15, 2024? 14 15 MR. DUNAWAY: This is Lynn Dunaway. No, we 16 were not aware of that. 17 MS. GALE: Okay. Should you become aware, 18 would you follow that change in the federal rule? 19 MR. DUNAWAY: Lynn Dunaway. We've made our 20 proposal to the Board, and any changes to the rule would now have to originate from the Board. 21 22 MS. GALE: Okay. Just two more questions. Ι 23 want to turn to Page 52 of Exhibit 3, and it's the 24 Agency's answers to Question 68. It's a Dynegy

Page 13 1 Question 68, and then the answer on Page 53. 2 The answer actually is on Page 53. And in 3 your answer, and it's about Category 2 or the Category 2 in Section 700, the Agency said that it 4 will make a determination on the Category 2 5 6 circumstances when it becomes aware of information 7 that leads it to believe an impoundment is imminent 8 threat. So my question is, is the Agency's 9 determination a final decision that could be appealed 10 11 pursuant to part 105 of the Board's rules? 12 This is Amy Zimmer. Basically MS. ZIMMER: 13 the facility will be categorizing their facilities. The Agency will look at those categories. If and when 14 15 the Agency disagrees with a facility's placement in a 16 category, places it in another category, that decision 17 will be an agency decision that will then be 18 appealable. 19 MS. GALE: Great. I do have one more 20 follow-up about the alternative disposal capacity questions. And I want to turn to the exhibit for the 21 22 2015 Rule, which is Exhibit 5. 23 (Technical difficulties.) 24 MS. GALE: So Exhibit 5, which is the 2015

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Rule, let's turn to Page 21.423. And this goes to Mr. Dunaway's answer about looking for alternative capacity. So in the middle column at the bottom, under 1, I'll just read into the record:

"As a result, the facility may be faced with either violating the closure requirements in 257.101 by continuing to place CCR in a unit that is required to close, or having deceased generating power at that facility because there's no place in which to dispose the resulting waste.

"For example, while it is possible to transport dry ash off-site to alternative disposal facility, that simply is not feasible for what generated CCR. Nor can facilities immediately convert to dry handling systems.

"As noted previously, the law cannot compel actions that are physically impossible, and it is incumbent on the EPA to develop a regulation that does not, in essence, establish such a standard."

So my question is: Based upon the Agency's evaluation of alternative CCR disposal capacity, does that change your answer about finding alternative locations for where to place the CCR and the difficulty of establishing an alternative disposal

Page 15

capacity.

MR. DUNAWAY: Lynn Dunaway. Subsequent to the Federal Register that you were reading from, the USWAG, U-S-W-A-G decision, the petitioners made essentially the argument that you're making, that there would be -- there could only be capacity somewhere. And the court determined that, based on my non-attorney reading here, that while that might be the case, it's contrary to RCRA's requirement that there not be a consideration of the cost.

So I believe the USWAG decision makes that part of the preamble somewhat moot and supports the language within the rule.

MS. GALE: Mr. Dunaway, what you're referring to is the court's opinion on cost. What I'm referring to is feasibility of moving the material. So my question relates to feasibility of moving wet CCR material, which is referenced in the preamble that I just read into the record.

So, again, to the Agency's statement that it believes it would be extremely challenging, that is USEPA's opinion on the feasibility of moving wet CCR, change its opinion on making an alternative capacity demonstration.

Page 16 1 And to add to that, do you have any 2 information suggesting it is feasible to transport 3 wet-generated ash off-site? 4 MR. DUNAWAY: Lynn Dunaway. An owner 5 operator can dry out wet ash, transport it. 6 So you disagree with the USEPA's MS. GALE: 7 conclusions in its preamble that it may be infeasible? 8 MR. DUNAWAY: I think it's a process that can be done. 9 Okay. But I guess, to that end, 10 MS. GALE: 11 doesn't having a hard deadline of October 23, in light 12 of the somewhat infeasibility of driving out CCR ash 13 in some length of time, create a physical impossibility? 14 15 MR. DUNAWAY: I don't -- I can't honestly say 16 whether it is or is not impossible in that time frame. 17 MS. GALE: And you don't know how long it 18 takes to dry out CCR, do you? 19 MR. DUNAWAY: No, I don't. 20 MS. GALE: Thank you. Nothing further. HEARING OFFICER HORTON: 21 Okay. Moving on. It would be the City of Springfield, Ms. Williams, do 22 23 you have any questions on 700? 24 MS. WILLIAMS: Okay. I have one quick

Page 17 1 question on 700. It'll be my practice question. Can 2. you hear me? 3 HEARING OFFICER HORTON: Yes. 4 MS. WILLIAMS: This question is about the 5 priority categories in 700(h). And in response to one 6 of the questions, I can refer you back if I need to, 7 but I think it's pretty basic. The Agency has testified that these dates for submittal of permit 8 applications were "no later than" dates, and if a 9 facility wanted to submit applications earlier, that 10 11 that was encouraged. 12 Is that --13 Amy Zimmer. Yes, that's true. MS. ZIMMER: MS. WILLIAMS: So my question is, if a 14 15 facility wanted to submit an application early, 16 putting aside the practicality of whether the forms 17 will be available, the meeting can be done, but, hypothetically, if you wanted to submit the 18 19 application as early as possible, would that result 20 potentially in a lower priority facility jumping ahead of -- before a higher priority facility? 21 22 So my question is how would an agency be prioritizing internally? 23 24 Will the time that you submitted it would be

Page 18

first-in/first-out kind of thing?

MR. LECRONE: This is Darin Lecrone.

Generally, we do applications on first-in/first-out.

I think with these, if we receive several in different category groupings around the same time, we'll just have to take a look at what we have and internally prioritize which ones can get done first. I'm not really sure how many we expect to receive at different time frames from different categories.

So it will be kind of having to deal with that as we have to and see what applications we get and make that decision on workload, who it's assigned to, which one is going to get done first, and what the schedules are for each facility, what the plans are, whether it's waste removal, whatever. We're just going to have to evaluate those applications and see where they lead us.

MS. WILLIAMS: And will issues like complexity of the review affect the priority with which a permit is finished?

MR. LECRONE: It may affect when a permit is finished, not necessarily when the review starts. If we assume that every one of these is going to go to a public hearing, then you look at, okay, how many

Page 19 1 comments do we receive, all that factors into how long it takes to formulate a final decision document. 2. 3 And so we're going to try to start all of 4 them right away when they're received. The final 5 issuance date will depend on the specifics of each 6 individual application. 7 MS. WILLIAMS: Thank you. 8 HEARING OFFICER HORTON: Moving onto Dynegy, 9 did you have any questions on 700? MR. MORE: Yes. Just one question. I have a 10 11 follow-up question to Mr. Gale's line of questioning 12 and Mr. Dunaway's response that one could dry out the 13 ash before transporting it off-site. 14 Mr. Dunaway, how would you propose that the 15 sluice water be managed at that time? 16 MR. DUNAWAY: Lynn Dunaway. Without a 17 specific proposal in front of us, we can't speculate 18 on how that might work. 19 MR. MORE: You recognize that you have to 20 manage both the physical material and the water for a period of time prior to ceasing operation, right? 21 22 If you are sluicing ash, yes, MR. DUNAWAY: 23 they both have to be managed. 24 MR. MORE: And until you convert potentially

	Page 20
1	to a dry ash handling system, you'll have to manage
2	both those waste streams during that period, correct?
3	MR. DUNAWAY: Correct.
4	MR. MORE: I have no further questions.
5	HEARING OFFICER HORTON: Okay. Moving on to
6	IERG, the Illinois Environmental Regulatory Group.
7	Melissa Brown, did you have any questions on 700?
8	MS. BROWN: Yes, I do. Can you hear me all
9	right?
10	HEARING OFFICER HORTON: Yes.
11	MS. BROWN: Perfect. This is Melissa Brown
12	on behalf of IERG. We do have a few short lines of
13	questioning regarding EJ as it relates to this
14	section. My first line of questioning deals with the
15	Agency's pre-filed response to Board questions, so
16	Hearing Exhibit 2, and starting on Page 149.
17	If the Agency can please let me know when
18	they get to that page.
19	MR. LECRONE: Okay. We got it.
20	MS. BROWN: I believe all these subquestions
21	are part of the Board question 1, but I'm looking at
22	specifically at question "I," as in igloo. And in
23	response to this question, the Agency references,
2.4	quote. EJ starts 2019 data when identifying 29 out of

Page 21 1 the 73 impoundments as being in areas of environmental 2. justice concern. 3 I quess my first question is, is this EJ start 2019 dataset, is this specifically referenced in 4 5 the proposed rule language anywhere? 6 MR. PRESSNALL: This is Chris Pressnall. No. MS. WILLIAMS: And this is not to 7 specifically reference this dataset in the proposed 8 rule language? 9 MR. PRESSNALL: Is the question -- I'm sorry. 10 11 Could you please repeat the question? 12 MS. BROWN: I was asking why the Sure. 13 Agency chose to not reference the EJ start 2019 14 dataset specifically in the proposed rule language? 15 MR. PRESSNALL: This is Chris Pressnall. One 16 of the reasons is that the Illinois EPA updates its dataset on a yearly basis for the EJ start 17 18 demographics screening program. So the rules, the 19 proposed rules, call out areas of environmental 20 justice concern, and then the way we do that is -- in practicality through or environmental justice program, 21 22 is through the use of Illinois EPA's EJ start program, 23 and, like I said, which is updated on a yearly basis. 24 MS. BROWN: So the stuff that's updated on a

Page 22 1 yearly basis, that assumes that the data and the 2. dataset changes or could change from year to year, 3 correct. 4 MR. PRESSNALL: That is correct. 5 MS. BROWN: Is it conceivable then that a 6 facility's status as being located in an area of EJ 7 concern could change? 8 MR. PRESSNALL: Yes. 9 MS. BROWN: Does the Agency think its required or should it be required that this dataset be 10 11 incorporated by reference into the rule? 12 This is Amy Zimmer. MS. ZIMMER: 13 start data, the use of it is going to be tied to prioritization. So whenever a facility is required to 14 15 prioritize their impoundments, the date of the 16 prioritization, the applicable EJ start dataset that 17 is used at the time of prioritization, is going to be the dataset that applies that year for that -- like, 18 19 for instance, if a facility -- many facilities are 20 going to prioritize next year. So 2021 data is going 21 to apply. 22 If there, for some reason, a new facility comes online in, you know, 2025 and they're required 23 24 to prioritize that year, then 2025 data will be

Page 23 1 applicable. So it's kind of -- it's not static in that we 2 3 will never use updates. But it is static in that when 4 the facility prioritizes the dataset for that year, 5 it's going to be applicable for that prioritization to 6 that facility and that impoundment for that facility. 7 MS. BROWN: Okay. Thank you. Sticking with Exhibit 2, referring to 8 9 Page 176, please let me know when you get to that 10 page. 11 MS. ZIMMER: Okay. 12 Thank you. This is Board's MS. BROWN: 13 Question 64, but on Page 176 we're looking at subsection "C" as in Charlie. And in response to this 14 15 question, the Agency responded that its data source is 16 the American Community Survey Five-Year Average, or 17 the ACS. Can the Agency provide any examples in any of 18 19 its other programs or in any agency program where this 20 ACS dataset is used for regulatory purposes? MR. PRESSNALL: This is Chris Pressnall. 21 I'm 22 not aware of any other agency program to use that

after the USEPA, Environmental Justice screen, and

But what I can point to is we modeled it

23

24

dataset.

	Page 24
1	that's where they obtained their demographic data. So
2	that's why we chose it.
3	MS. BROWN: Okay. Just a few follow-up
4	questions on the rule language itself, specifically
5	745.700, subsection "G" as in golf, 6. So this
6	subsection $G(6)$ and the next subsection $G(7)$ use the
7	term "Census Block Group."
8	Is it correct that Census Block Group is not
9	defined in this proposed regulation?
10	MR. PRESSNALL: This is Chris Pressnall. I
11	believe that's correct.
12	MS. BROWN: How does the Agency define Census
13	Block Group?
14	MR. PRESSNALL: A standard definition used by
15	the U.S. Census, so the United States.
16	MS. BROWN: Can you provide or do you have
17	that definition of Census Block Group handy?
18	MR. PRESSNALL: No, I do not.
19	MS. BROWN: Is that something that the agency
20	would be willing to follow up on an post-hearing
21	comments and provide that physical definition of
22	census block group?
23	MR. PRESSNALL: Yes.
24	MS. BROWN: Thank you.

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1 Sticking with the same section, so, again, 2 "G" as in golf, 6, getting into 6(a), 6(a) starts or 3 "Any area within one mile of a census block 4 group where the number of low-income persons is twice 5 the statewide average." 6 So my question is: How is that statewide 7 average of low-income persons determined for purposes of this section? 8 9 MR. PRESSNALL: By using the American Community Survey data that on the table that tells us 10 11 white alone, not Hispanic. So we take that number for 12 the State of Illinois and then double it. 13 MS. BROWN: And so that number, is that the entire statewide average of low-income persons, or is 14 15 that the average of low-income persons in a census 16 block group and that's what you use to compare for 17 purposes of this section? 18 MR. PRESSNALL: If I'm following your 19 question, we are comparing each census block group to 20 the statewide average. MS. BROWN: Okay. Do you have the statewide 21 average number of low-income persons for 2019 handy 22

MR. PRESSNALL: I may or I may not.

23

24

today?

Page 26 1 This is Chris. I don't think I know it off 2 the top of my head. MS. BROWN: Would the Agency be willing to 3 4 follow up with that in post-hearing comments for both 5 2019 and 2020? 6 MR. PRESSNALL: This is Chris. We can't do 7 2020 because that won't be released until next year. It's always a little bit confusing, but it's always 8 9 trailing one year because we're using -- you're using the five-year rolling average. And so the 2020 data 10 doesn't come out, 2020, 2019, '18, '17, '16, doesn't 11 12 come out until 2021. 13 MS. BROWN: Okay. Can the Agency follow up on just 2019? 14 15 MR. PRESSNALL: Yes. 16 MS. BROWN: Thank you. 17 So sticking with the same section, it goes on to state that where low-income means the number or 18 19 percent of a Census Block Group's population and 20 household where the household income is less than or equal to twice the Federal Poverty Level. 21 22 How is the Federal Poverty Level determined? 23 MR. PRESSNALL: I can't answer that question 24 at this time.

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1	MS. BROWN: Is that something you could
2	follow-up on?
3	MR. PRESSNALL: Yes, it is.
4	MS. BROWN: Thank you.
5	And along with that, if you could also follow
6	up with what that number was for 2019, that would be
7	appreciated.
8	Then my last question is similar, but
9	concerns subsection "G" as in golf, 6(b), and here it
10	states that: "Any area within one mile of a Census
11	Block Group or the number of minority persons is twice
12	the statewide average."
13	So then your answer would be similar for this
14	subsection with regard to how the statewide average is
15	determined for the number of minority persons; would
16	that be correct?
17	MR. PRESSNALL: Could you please rephrase
18	your question or state the whole question?
19	MS. BROWN: Yeah. Not a problem.
20	So my question here is, how is the statewide
21	average of number of minority persons, for purposes of
22	comparing to the number in the Census Block Group
23	determined?
24	MP DPFSSNALL: Okaz So voulre acking the

	Page 28
1	same thing only instead of low-income minority?
2	MS. BROWN: Uh-huh. Correct.
3	MR. PRESSNALL: Yeah, we would have to follow
4	up on that. But it's the same same process as the
5	low-income.
6	MS. BROWN: And then can you please also
7	follow up on what the statewide average number of
8	minority persons would have been for 2019?
9	MR. PRESSNALL: Yes.
10	MS. BROWN: Thank you. That's all I have at
11	this time.
12	HEARING OFFICER HORTON: Thank you.
13	Next up would be Ameren, Ms. Manning, do you
14	have any questions on Page 700?
15	Ms. Manning?
16	MS. MANNING: We're having trouble with audio
17	I think.
18	HEARING OFFICER HORTON: We hear you now.
19	MS. MANNING: Yes. I have a few follow-up
20	questions.
21	Number one, a follow-up question related to
22	the definition of in response to questions from
23	IREG contained on Page 137 of the Agency's responses
24	to questions, on Page 137, if you have that page

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available, I'll go ahead and ask the question.

IERG asked the question: "If a closed inactive surface impoundment has a post-closure plan arrived by the agency prior to the effective date of these rules, would it be appropriate to add clarifying language to Section 845.780 as laid out below?

And then they lay out language saying that unless the owner/operator of a CCR surface impoundment has a post-closure plan approved by the Agency, the owner or operator of the CCR surface impoundment (inaudible).

One of the things the Agency said in response to this question is, as a point of clarification, quote, "inactive closed surface impoundments and closed inactive CCR surface impoundments are defined differently in 845.120 and, accordingly, have different requirements under Part 845."

I see, of course, that inactive closed surface impoundments are defined in Section 845.120. But I don't see a definition for closed inactive CCR surface impoundments that's different than that.

Is this just a typo on the part of the Agency, or is there a difference between those two things, inactive closed surface impoundments and

Page 30 1 closed inactive CCR surface impoundments? And if so, what is that difference? 2. 3 MR. DUNAWAY: Lynn Dunaway. Inactive CCR surface impoundments are defined as a closed inactive 4 5 CCR surface impoundment as an inactive CCR surface 6 impoundment that meets the definition of closed. 7 MS. MANNING: But an inactive closed CCR surface impoundment has to meet two parts of the 8 definition of inactive closed surface impoundment. 9 That is, it has to close before October 19, 2015, and 10 11 also pursuant to an agency-approved closure plan. 12 Correct? 13 MR. DUNAWAY: For inactive closed, that's 14 correct. 15 MS. MANNING: And looking at the Agency's 16 exhibit that you attached to the Board's questions, in 17 response to the Board's questions, on Page 181 and 18 182, out of the universe, you've identified water 19 treatment units that the Agency has identified for the 20 Board, there are only four former funds that would fit the definition of inactive closed surface impoundment; 21 22 is that correct? 23 That's correct. MR. DUNAWAY: 24 Three of Ameren's, Venice North MS. MANNING:

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1	Pond, Venice South Pond, Pond D in Hudsonville, and
2	also a pond owned by Prairie Power. Correct?
3	MR. DUNAWAY: Correct.
4	MS. MANNING: So the second part of the
5	definition of "inactive closed surface impoundment"
6	that the ash pond has closed pursuant to an
7	agency-approved closure plan, could you define the
8	universe of entities on your list of 73 as to which of
9	those ponds that that definition they were closed
10	pursuant to an agency-approved closure plan?
11	MR. DUNAWAY: Lynn Dunaway. We'll identify
12	those in post-hearing.
13	MS. MANNING: I'm sorry?
14	MR. DUNAWAY: We'll identify
15	MS. MANNING: Would they be off of the Ameren
16	ponds that you have listed from number 1 through 11
17	that says "see closure date" on your column H?
18	In other words, Mr. Dunaway, haven't all of
19	those been closed pursuant to an IEPA-approved closure
20	plan?
21	MR. HAMMONS: Hearing Officer, this is
22	Jeff Hammons from the Environmental Law & Policy
23	Center. I just want to note that at the last hearing,
24	we were not supposed to get into site-specific

Page 32 1 discussion, and it seems like we're veering back into 2. that territory. 3 HEARING OFFICER HORTON: Is this an 4 objection? 5 MR. HAMMONS: Yes. 6 MS. MANNING: Madam Hearing Officer, to 7 respond, it appears from the Agency's exhibit, that all the entities that have closed as of this date 8 9 pursuant to an agency-approved closure plan are the Ameren facilities. 10 The Agency's proposal, particularly their 11 12 part 700 proposal, would have -- will impact that in 13 that the closure plans that have already been approved are now subject to being completely reopened and 14 15 redone. 16 So my question is, are Ameren's facilities 17 that are listed "see closure date number one," have 18 they been closed pursuant to an agency-approved 19 closure plan? 20 HEARING OFFICER HORTON: I'm going to overrule the objection because the document that we're 21 22 speaking about lists specific facilities. And so if 23 the Agency would like to follow up during its 24 post-hearing comments to identify the facilities,

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Ms. Manning is questioning about, that would be fine.

MS. MANNING: I would like them also to identify that the closure occurred prior to June 30, 2019, the effective date of the Illinois CCR Act.

HEARING OFFICER HORTON: This is Vanessa Horton. That would be up to the agency.

MS. MANNING: I'm going to move on. The Agency does intend, does it not, that those closures that have occurred prior to July 30, 2019, be subject to the full gamut of part 700, including, for example, doing closure alternatives pursuant to 845.710, even though these facilities have already closed pursuant to an agency-approved closure plan. Is that the Agency's intention?

MS. ZEIVEL: This is Christine Zeivel. I'm sorry, Ms. Manning. There were so many questions kind of that ran on top of one another that we were still trying to answer the first one, too, and then we couldn't follow your last one.

So if we could go back and respond to the request to identify the specific ponds and make some points of clarification on those original questions and then return to your most recent question, we will probably ask you to re-ask that. We were not able to

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follow.

MS. MANNING: The only question I have right now then, Ms. Zeivel, does the Agency intend that, as an example, 845.710 that requires a facility to -- an ash pond to present the closure alternatives analysis, apply to an ash pond that has already closed pursuant to an agency-approved closure plan?

MR. DUNAWAY: Lynn Dunaway. No CCR surface impoundments that meet the definition of closed in the rule would not need to do that.

In addition, there is an exemption under Section 22.59(e) of the Act where CCR surface impoundments that have a closure plan approved by the -- or submitted by May 1, 2019, and a complete closure within 24 months would not have to have a construction permit pursuant to part 845. Those would not have to get a construction permit.

The closure alternatives analysis is part of that construction permit. So, therefore, those that fall within that exemption under 22.59 would not need an alternatives analysis for that permit.

MS. MANNING: Thank you. I would simply ask that in response to my question as to the universe of entities that have closed prior to the effective date

Page 35 1 of the CCR law, that is June 30, 2019, and -- but 2 after October 19, 2015, I would like the Agency to 3 confirm that the only entities, the only ash ponds within that period of time that would be affected 4 would be those Ameren facilities that are listed as 5 6 inactive but not inactive closed? 7 Based on the definition of MR. DUNAWAY: closed but not inactive closed, those specific Ameren 8 ponds do not meet the definition of closed. 9 10 MS. MANNING: And that is, Mr. Dunaway, 11 because, although they closed pursuant to an 12 agency-approved closure plan and met that portion of 13 the definition, they did not close by October 19, 2015, correct? 14 15 MR. DUNAWAY: That's correct. 16 MS. MANNING: So if Ameren were to propose a 17 change to the Board to remove the date before October 19, 2015, and insert June 30, 2019, the only 18 19 ponds that would be affected were those that we just 20 discussed with Ameren, correct? MR. DUNAWAY: I would have to look at all the 21 data from other ponds. I can't affirmatively answer 22 23 that question right now. 24 Well, none of the other plans MS. MANNING:

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1	on here, on your list, closed prior to July 30, 2021,
2	you have in column H. So there are not any listed
3	beyond the ones that we discussed and that are listed
4	on here.
5	So there wouldn't be any other closed ponds
6	that are not included in your list, would there be?
7	MR. ARMSTRONG: Andrew Armstrong from the
8	Attorney General's Office. Objection asked and
9	answered. And we're not here to determine the facts
LO	of any particular ponds. We're talking about a list
L1	of impoundments.
L2	The witness has already answered the
L3	question. We'll have to take a look at all the facts.
L4	MS. MANNING: I think I've had my questions
L5	answered anyway, Mr. Armstrong. So thank you. I'll
L6	stop now.
L7	HEARING OFFICER HORTON: Moving on, and it'll
L8	be back to Mr. Armstrong, do you have any questions on
L9	700?
20	MR. ARMSTRONG: The Attorney General's Office
21	does not.
22	HEARING OFFICER HORTON: Then it would be the
23	Technical Unit for the Pollution Control Board,
24	Ms. Brown or Mr. Rao, do you have questions on 700?

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1	MS. E. BROWN: We have no questions for this
2	subsection.
3	HEARING OFFICER HORTON: And that was
4	Ms. Brown, just for the court reporter?
5	MS. E. BROWN: Yes.
6	HEARING OFFICER HORTON: Are there any
7	follow-up questions on 700 from the room here?
8	Okay. I don't see any.
9	Are there any follow-up questions on 700 on
10	Webex?
11	Okay. Moving on to 710, and we'll start
12	again with Little Village, Environmental Law & Policy
13	Center, Prairie Rivers, Sierra Club, any questions on
14	710.
15	MS. BUGEL: I do not have any further
16	questions at this time. I did ask my questions on 710
17	at the last hearing. Thank you.
18	HEARING OFFICER HORTON: Okay. Right. We
19	did start 710 at the last hearing. I'm not a hundred
20	percent sure if we finished 710.
21	So I guess let me just run through everyone
22	and see if there's any questions on 710, and we'll
23	categorize them as follow-up questions.
24	Midwest Generation, any on 710?

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1	MS. GALE: I do not.
2	HEARING OFFICER HORTON: City of Springfield,
3	Ms. Williams, any questions on 710?
4	MS. WILLIAMS: My questions were addressed at
5	the last hearing. Thank you.
6	HEARING OFFICER HORTON: No problem.
7	Dynegy, 710? None?
8	IERG, 710?
9	MS. BROWN: Melissa Brown. No questions.
10	HEARING OFFICER HORTON: Ameren, Ms. Manning,
11	any on 710?
12	Ameren, Ms. Manning, any questions on 710?
13	MS. MANNING: Can you hear me now?
14	HEARING OFFICER HORTON: Yes.
15	MS. MANNING: Thank you. I have nothing on
16	710. I'm sorry. We're having a hard time with the
17	muting and unmuting on our end. Thank you.
18	HEARING OFFICER HORTON: No problem. It's
19	going around.
20	AG's office, any questions on 710?
21	MR. SYLVESTER: This is Steve Sylvester. We
22	have no questions.
23	HEARING OFFICER HORTON: Okay.
24	And the Technical Unit for the Board, any

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1	questions on 710?
2	MR. RAO: This is Anand Rao. I have no
3	questions for 710.
4	HEARING OFFICER HORTON: Moving on. 720,
5	closure plan.
6	Ms. Bugel, any questions on 720?
7	MS. BUGEL: We have no questions on 720.
8	HEARING OFFICER HORTON: Okay.
9	Midwest Generation, 720?
10	MS. GALE: No questions.
11	HEARING OFFICER HORTON: Ms. Williams, City
12	of Springfield, any questions on 720?
13	MS. WILLIAMS: Yes. I just have one quick
14	question on 720. This one is a follow-up to a
15	pre-filed question that we submitted, Question 19.
16	Let me know when you're ready.
17	HEARING OFFICER HORTON: And just as a
18	reminder for questioners. If you have a letter at the
19	end of the section, just say it out military style for
20	our court reporter.
21	MS. WILLIAMS: I'm sorry. What did you say?
22	HEARING OFFICER HORTON: I'm sorry. Just a
23	general reminder for everyone asking questions. If
24	you're stating a section that ends in a letter, just

Page 40 1 say "C" as in cat. 2 MS. WILLIAMS: This is Question 19(a), as in 3 apple. 4 MS. ZEIVEL: Agency is ready. 5 MS. WILLIAMS: In the response to this 6 question, the Agency has said that use of a closed 7 site would require an amendment to the operating permit. And I just wanted to explore generally a 8 concept that I had seen in other states to evaluate 9 whether this is something the Agency is going to be 10 11 open to. 12 So, in other states, facilities have closed 13 impoundments with a cap in a manner that they reference as "solar ready." And I just want to 14 15 confirm that if a closure plan is submitted with an 16 initial operating permit that would allow for the cap 17 to be "solar ready," whether that would be something that could be done without requiring a leader 18 amendment to the operating permit as long as it was 19 20 included in the initial. 21 MR. LECRONE: This is Darin Lecrone. I think 22 that would be okay. If the submitted post-closure 23 care plan includes solar as a potential use and that's 24 taken into account in the final post-closure care

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1	plan, then I think that would be fine. I think that
2	type of construction later would have already been
3	accounted for and wouldn't require modification to the
4	operating permit.
5	MS. WILLIAMS: Okay. Great. Thank you.
6	That answers my question.
7	HEARING OFFICER HORTON: Dynegy, any
8	questions on 720?
9	MR. GRANHOLM: Ryan Granholm for Dynegy. We
10	have no questions on this section.
11	HEARING OFFICER HORTON: Okay.
12	Environmental Regulatory Group, Ms. Brown,
13	any questions on 720?
14	MS. BROWN: Melissa Brown. No questions on
15	this section.
16	HEARING OFFICER HORTON: Ameren, any
17	questions on 720?
18	MS. MANNING: Mr. Dunaway, would the
19	exemption you spoke of in 22.59(e) with regard to
20	exempting Ameren's closed ash ponds from compliance
21	with Section 845.710 also exempt the Ameren's closed
22	pond from 845.720?
23	MR. DUNAWAY: Lynn Dunaway. Yes. The
24	closure plan is part of the construction permit.

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1	Therefore, the exemption in 22.59 would also apply to
2	the closure plan.
3	MS. MANNING: Thank you. That's all.
4	HEARING OFFICER HORTON: Okay. Attorney
5	General's Office, any questions on 720?
6	MR. ARMSTRONG: We have no questions on this
7	subpart. Andrew Armstrong from the Attorney General's
8	Office.
9	HEARING OFFICER HORTON: Mr. Rao, Ms. Brown,
10	any questions on 720?
11	MR. RAO: We don't have any
12	HEARING OFFICER HORTON: Can you repeat, MR.
13	Rao? I'm sorry. I didn't catch that.
14	MR. RAO: We don't have any questions until
15	the next subpart.
16	HEARING OFFICER HORTON: All right. We'll
17	move on to 730.
18	And I'll just note that an additional board
19	member has joined. Board Member Santos is joining us
20	on Webex.
21	So we'll move on to 730, Initiation of
22	Closure.
23	So, Ms. Bugel, any questions on 730?
24	MS. BUGEL: We do not have any questions.

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1	HEARING OFFICER HORTON: Okay. Midwest
2	Generation?
3	MS. GALE: No questions.
4	HEARING OFFICER HORTON: Okay. City of
5	Springfield, 730?
6	MS. WILLIAMS: No questions.
7	HEARING OFFICER HORTON: Dynegy?
8	MR. GRANHOLM: No questions on this section.
9	HEARING OFFICER HORTON: Ms. Brown, any
10	questions on 730?
11	MS. BROWN: No questions on this section.
12	HEARING OFFICER HORTON: Ms. Manning, 730?
13	MS. MANNING: Mr. Dunaway, same question I
14	discussed previously with regard to Section 22.59(e),
15	exempting Ameren's closed ash ponds from compliance
16	with 845.720 and 845.710 and 720, would the same apply
17	to 845.730?
18	MR. DUNAWAY: Lynn Dunaway. I don't know
19	that as exempt as much as the ponds in question have
20	already initiated closure. So it's probably not
21	applicable.
22	MS. COURTNEY: Hearing Officer, Courtney.
23	HEARING OFFICER HORTON: Yes?
24	MS. COURTNEY: Jenny Cassel has an objection

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1	and she's trying to speak but is muted.
2	THE COURT REPORTER: Who's speaking?
3	HEARING OFFICER HORTON: Who's speaking?
4	MS. COURTNEY: Sorry. This is Kiana Courtney
5	from ELPC, from Environmental Law & Policy Center.
6	HEARING OFFICER HORTON: Okay. We'll try and
7	unmute Ms. Cassel.
8	For us, she is unmuted. On our Webex screen,
9	it's showing that she does not have any audio. So she
10	might have to have the Webex call her phone or change
11	her audio input.
12	We'll give her a second. I understand it's
13	an objection. But, Ms. Cassel, you can log out and
14	log back in. Sometimes that helps.
15	Okay. She's saying that she will log back in
16	in the comments.
17	Perhaps, Ms. Courtney, you would like to
18	state her objection?
19	MS. COURTNEY: Yes. This is Kiana Courtney
20	from the Environmental Law & Policy Center. She
21	stated in the chat same objection as Mr. Armstrong
22	raised with regard to asking applicability of rules to
23	particular plants.
2.4	MS MANNING: And I would respond that it's

Page 45 1 the role and obligation of the Board to determine how 2 its rules are going to play out in the regulated 3 community, the facilities which the agency has 4 identified in its exhibit, as to those that are -- the 5 rules apply to. 6 And as we've established, Ameren is about the 7 only facility, the only company, that has ponds that have closed prior to the effective date of the CCR 8 9 log, but that have not closed prior to October 19, 2015. 10 11 So they are a special class of ponds, and it 12 makes absolute sense for the Board to understand how 13 this rule will apply to ponds that effectively have 14 already closed with the approval of the IEPA. 15 HEARING OFFICER HORTON: This is --16 MR. ARMSTRONG: Andrew Armstrong. 17 HEARING OFFICER HORTON: Go ahead, 18 Mr. Armstrong. 19 MR. ARMSTRONG: Andrew Armstrong from the 20 Attorney General's Office. I just want to say for the record, I don't think you've established any such 21 22 thing. 23 That said, I think that the witness is just 24 talking about the applicability and the effects of the

Page 46 exemption in 22.59(e). That's one thing, which is 1 2 what I understand is what my question is getting at. 3 But if we're saying that -- we're talking about applying the rules to specific impoundments. 4 5 That's clearly not the Board's rule in this hearing. 6 The Board's rule in this hearing is to adopt 7 regulations, not to apply them. I believe Mr. More stated that last time we 8 9 were here. MS. MANNING: And the question, 10 11 Mr. Armstrong, is: The Board's adoption of rules, 12 there needs to be understanding of how and in what 13 context they apply. And my question went to that What context would apply to the initiation of 14 issue. 15 closure -- we're talking about a section called 16 "Initiation of Closure" -- as to facilities that, 17 based on the Agency's own exhibit, have already closed. 18 19 So the question is --20 HEARING OFFICER HORTON: Go ahead, Ms. Manning. 21 The question is: Does the 22 MS. MANNING: construction exemption that Mr. Dunaway discussed in 23 24 22.59(e) apply also such that 845.730, Initiation of

Page 47 1 Closure, does not apply to an ash pond that, as of 2 today's date, has closed with the approval of the 3 Agency? 4 HEARING OFFICER HORTON: This is Vanessa 5 Horton. Based on my previous rulings in the previous 6 days of this hearing, I will sustain the objection of 7 Ms. Courtney and Ms. Cassel and Mr. Armstrong. And I ask that, Ms. Manning, please only ask 8 your question generally, as I think you just did, and 9 not reference back to specific sites and whether the 10 11 rule will apply to specific sites but more generally. 12 If you could continue. 13 MS. MANNING: So thank you. I believe then 14 you suggested that the general nature of the way I 15 asked the question was appropriate for the Agency to 16 answer it; is that what I understand? 17 HEARING OFFICER HORTON: 18 MS. MANNING: Thank you. Then I'll wait for 19 the Agency to answer. 20 MR. DUNAWAY: Lynn Dunaway. Any CCR surface impoundment that has initiated closure per 845.730, 21 22 would really not be applicable because they've already 23 initiated closure. So it's something of a moot point.

Thank you.

That's it.

MS. MANNING:

24

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1	HEARING OFFICER HORTON: Okay. Attorney
2	General's Office, any questions on 730?
3	MR. ARMSTRONG: We do not have any questions
4	on the initial part.
5	HEARING OFFICER HORTON: Okay. Mr. Rao, any
6	questions on 730 from the Board?
7	MR. RAO: No questions.
8	HEARING OFFICER HORTON: You said not until
9	the next subpart and I forgot. Sorry about that.
10	Okay. Moving on to any follow-up questions
11	on 730 in the room?
12	None.
13	Any follow-up questions on 730 on Webex?
14	Okay. None.
15	Moving on to 740, Closure By Removal,
16	beginning with Ms. Bugel, any questions on 740?
17	MS. BUGEL: Yes. Mr. Mychal Ozaeta will be
18	asking questions for the Environmental Group.
19	HEARING OFFICER HORTON: Mr. Ozaeta, are you
20	on the line?
21	MR. OZAETA: Can you all hear me okay?
22	HEARING OFFICER HORTON: Yes.
23	MR. OZAETA: Thank you. Mychal Ozaeta from
24	Earthjustice on behalf of Prairie Rivers Network.

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I would like to start by directing the Agency to the response to Ameren's Question 4 on Page 139 of Exhibit 2. Please just let me know when the Agency has turned to the appropriate page.

UNIDENTIFIED SPEAKER: We got it.

MR. OZAETA: In its response, the Agency states that its proposed language at 845.740(b), as in bravo, is based on a proposed amendment to 40 CFR Part 257, and if that amendment is not adopted, the Agency, "believes it will have to request that the Board delete Section 845.740(b) and related subsections in order to meet the requirements of Section 22.59(b)(1) of the Act."

40 CFR 257.102(c), as in Charlie, in particular, includes mandates or closure by removal. If the amendment referenced by the Agency is not finalized by the time this Rulemaking concludes, and the Agency does request that the Board deletes Section 845.740(b), as in bravo, would the Agency offer replacement language for that section?

MR. DUNAWAY: Lynn Dunaway. Discussions between staff and management are still ongoing regarding this language. If we do not come to a final conclusion, it will absolutely have to be deleted.

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MR. OZAETA: I'm sorry. Could you repeat that last part? I heard you say it would absolutely have to and I missed the --

MR. DUNAWAY: There's not been a final determination whether or not this language will have to be deleted.

MR. OZAETA: Thank you.

I guess, if the Agency does suggest a replacement language that is the ultimate route they decided to go subsequent to closure of the record of this Rulemaking, can you please clarify what opportunity the members of the public, including the environmental groups participating in this Rulemaking, would have to provide input into this suggested replacement language, if any?

MS. ZEIVEL: This is Christine Zeivel for the Agency. We believe that, while the record closes at the end of October, we will be submitting post-hearing comments. We don't know what the Board plans to do procedurally for allowing time for setting deadlines for post-hearing comments, and we're allowing some kind of response or reply time period. So that's more of a Board procedural question that we don't believe has been determined yet. And so the Agency witnesses

Page 51 1 don't feel confident in responding. 2 MR. OZAETA: As a follow-up question, does 3 the Agency believe that if this language in 4 845.740(b), as in bravo, were to be deleted, that this would be something that would be worthy of public 5 6 participation or public input? 7 MS. ZEIVEL: This is Christine Zeivel. this point, it is a proposal in front of the Board, 8 and whether something warrants public comment or not 9 is outside of the Agency's determination and should be 10 11 directed to the Board. 12 Thank you. MR. OZAETA: 13 I'd like to next direct the Agency to its response to the environmental group's Question 18 on 14 15 page 63 of Exhibit 2. 16 MS. ZEIVEL: This is Christine Zeivel. 17 MR. OZAETA: Can the Agency respond regarding how the Agency will determine compliance with a 18 19 transportation plan and other removal requirements in 20 proposed Section 845.740(c), as in Charlie? The Agency stated that it: "Will defer 21 enforcement questions to the appropriate state and 22 23 federal agencies for the specific issues that arise." 24 The Agency is charged with carrying out the

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1	mandates of the Illinois Environmental Protection Act,
2	correct?
3	MS. MARTIN: Lauren Martin. Yes.
4	MR. OZAETA: And air quality is one of those
5	mandates; is that correct?
6	MS. MARTIN: Yes.
7	MR. OZAETA: Responsible removal is,
8	likewise, mandated in the Coal Ash Pollution
9	Prevention Act Amendments to the Illinois
10	Environmental Protection Act; is that correct?
11	MS. MARTIN: Can you repeat the question?
12	MR. OZAETA: Yes. The question is: Is the
13	responsible removal in the Coal Ash Pollution
14	Prevention Act Amendments to the Illinois
15	Environmental Protection Act also mandated?
16	MS. ZEIVEL: This is Christine Zeivel. The
17	statute will speak for itself, and I don't believe
18	that (inaudible) hearing to confirm or deny
19	(inaudible)
20	THE COURT REPORTER: I can't hear her.
21	MS. ZEIVEL: And I don't think the Board
22	wants us spending our time doing that.
23	So if you have a direct question regarding
24	the proposed rules, we would be willing to take those.

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1	But spending the time to confirm statutory
2	language I don't believe is in our best interest.
3	MR. OZAETA: I don't think I'm trying to
4	confirm statutory language. I guess I'm just trying
5	to confirm whether, under the Coal Ash Pollution
6	Prevention Act Amendments to the Illinois
7	Environmental Protection Act, which is relevant, I
8	believe, to this Rulemaking, whether responsible
9	removal is a requirement or mandated?
10	MS. ZEIVEL: Well, then the Board will
11	everyone will have to give us a moment and wait while
12	we all turn to the statute and read it.
13	HEARING OFFICER HORTON: This is Vanessa
14	Horton in the hearing room.
15	It's right at 11 right now. So why don't we
16	take a ten-minute break, and we'll be back at five
17	after, at 11:05.
18	(Whereupon, the record was
19	read as requested.)
20	HEARING OFFICER HORTON: This is the hearing
21	room at the Thompson Center. Is the Agency ready to
22	continue?
23	MR. DUNAWAY: Not quite. We're waiting on
24	our attorneys to come back yet.

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1	HEARING OFFICER HORTON: Okay. No problem.
2	MR. DUNAWAY: Okay. We are ready.
3	HEARING OFFICER HORTON: Sounds good.
4	Mr. Ozaeta, I believe we were waiting for the
5	Agency's response to his question.
6	Before beginning, I'd just like to mention
7	that Member Palivos from the Board is also
8	participating as a call-in user.
9	MR. MORE: Could the court reporter read back
10	the question?
11	HEARING OFFICER HORTON: Well, how about
12	Mr. Ozaeta Mr. Ozaeta, if you're online, could you
13	please restate your question?
14	MR. OZAETA: Yes. The question was: Is
15	responsible removal mandated in the Coal Ash Pollution
16	Prevention Act Amendments to the Illinois
17	Environmental Protection Act?
18	MR. DUNAWAY: Lynn Dunaway. When closure is
19	by removal, Section 22.59(g), as in goat, 10 requires
20	that these rules define when complete removal of CCR
21	is achieved, and specify the standards of responsible
22	removal of CCR.
23	MR. OZAETA: Thank you for going and taking a
24	look at that.

Page 55 1 My next question is: Does the Agency have 2 the authority to propose rules to minimize air 3 pollution from the transport of coal ash? 4 MS. MARTIN: Lauren Martin. We do not have 5 the authority; that these are already covered under 6 Federal and State Department of Transportation rules 7 and OSHA safety regulations. 8 THE COURT REPORTER: Can you ask her to 9 repeat the very beginning of what she said. HEARING OFFICER HORTON: Ms. Martin, could 10 11 you just repeat that for our court reporter? 12 Sorry about that. MS. MARTIN: 13 We do not have the jurisdiction or the agency does not have the jurisdiction. However, this is 14 15 already covered under the U.S. and State Department of 16 Transportation regulations and OSHA safety 17 regulations. 18 MR. OZAETA: Thank you. 19 Does the Agency have the authority to enforce 20 fugitive dust restrictions that protects adjacent communities, among others, from CCR dust? 21 22 Lauren Martin. MS. MARTIN: 23 MR. OZAETA: And are there fugitive dust 24 regulations in place that the Agency does administer?

	Page 56
1	MS. MARTIN: Yes.
2	MR. OZAETA: And do some of those regulations
3	concern trucks or transport?
4	MS. MARTIN: Lauren Martin. We can't speak
5	to Bureau of Air. However, yes, there are some
6	respective to mines on the actual site. Once you
7	enter a public state, a federal roadway, U.S.
8	Department of Transportation and the State Department
9	of Transportation has the jurisdiction there.
10	MR. OZAETA: Thank you.
11	In proposed Section 845.740(c), as in
12	Charlie, 2, the agency lists certain on-site dust
13	controls that must be developed and implemented.
14	Is there a reason the Agency did not specify
15	any additional minimum dust control measures?
16	MS. MARTIN: Can you repeat that?
17	MR. OZAETA: Yes. In proposed
18	Section 845.740(c), as in Charlie, 2, the Agency lists
19	certain on-site dust controls that must be developed
20	and implemented.
21	Is there a reason the agency did not specify
22	any additional minimum dust control measures?
23	MS. MARTIN: Lauren Martin. The Agency
24	believes that the proposed rules there now are

Page 57 1 adequate. 2 MR. OZAETA: Does the Agency have the 3 authority to establish or specify minimum mitigation 4 procedures or measures for reducing dust in the air as 5 necessary to protect nearby communities and the 6 public? 7 MS. MARTIN: Lauren Martin. Can you restate 8 the question? 9 MR. OZAETA: Yes. Does the Agency have the authority to establish or specify minimum mitigation 10 11 procedures or measures for reducing dust in the air, 12 as necessary, to protect communities nearby, polluting 13 facilities, and the public? MS. MARTIN: Lauren Martin. The minimum 14 15 mitigation measures for dust in the air or 16 particulates in the air are already established in 17 845.500, Air Pressure. 18 MR. OZAETA: Thank you. 19 I'd like to next direct the Agency to their 20 response to Question 20 on Page 63 of Exhibit 2. 21 MS. MARTIN: We're there. 22 MR. OZAETA: In the response, the Agency states that, "The owners, operators, and site staff 23 24 are more equipped to determine the specific levels of

Page 58 1 monitoring per OSHA regulations." 2 And I believe this insinuates more equipped 3 than the Agency to determine those specific levels. 4 The Agency is charged with administering numerous provisions in the Illinois Environmental 5 6 Protection Act relating to air pollution control and 7 air monitoring; is that correct? MS. MARTIN: Lauren Martin. Yes, but the 8 9 Agency is not in charge of worker safety, and that is what that response is referring to. 10 11 THE COURT REPORTER: Can you have her repeat 12 that, please? 13 HEARING OFFICER HORTON: Ms. Martin, could 14 you just repeat that for the court reporter? 15 MS. MARTIN: Yes. Lauren Martin. 16 However, the Agency is not responsible 17 for safety, and that's what that response was 18 referring to. 19 MR. OZAETA: Does the Agency panel know 20 whether the Agency has ever received complaints about dust pollution from residents of communities near 21 22 polluting facilities? 23 MR. DUNAWAY: This is Lynn Dunaway. 24 familiar with some reports from communities that have

Page 59 1 been made. 2. MR. OZAETA: Thank you. 3 Does the Agency have the authority to require 4 air monitoring as it deems necessary to protect nearby communities and the public from fugitive dust? 5 6 THE COURT REPORTER: Can he repeat that? 7 HEARING OFFICER HORTON: Mr. Ozaeta, for our court reporter, could you repeat your last question? 8 MR. OZAETA: Yes, of course. 9 Does the Agency have the authority to require 10 11 air monitoring as it deems necessary to protect nearby 12 communities and the public from fugitive dust? 13 And when I say "nearby communities," I'm referring to the residents of communities near 14 15 polluting facilities as I referenced in the previous 16 question. 17 This is Christine Zeivel. MS. ZETVEL: 18 Agency doesn't have any witnesses in the room that can 19 speak generally to the broad nature of the question. 20 But we would be willing to provide a response in our post-hearing comments. 21 22 MR. OZAETA: Thank you. 23 So if owners, operators, and site staff are 24 more equipped than the Agency to determine the

Page 60 1 specific levels of air monitoring, what happens if 2 owners, operators, or site staff fail to implement 3 adequate dust control during the closure-by removal 4 process? 5 MS. MARTIN: Lauren Martin. The response is 6 specific to worker safety, and under OSHA, it is site 7 specific, competent personnel as defined by OSHA that would be making those decisions on-site. So that 8 9 would be people contracted to the owner/operator. 10 MR. OZAETA: Thank you. 11 I would like to direct the Agency now to its 12 response to the Board's Question 13 on Page 154 of Exhibit 2. 13 MS. MARTIN: 14 We're there. 15 MR. OZAETA: In its response, the Agency 16 states that, "The duration over which a CCR storage 17 pile exists will be limited by the time required to complete CCR removal from the CCR surface 18 19 impoundment." Proposed section -- and I know this is a 20 different subsection, but it's relevant to this 21 22 answer. 23 Proposed Section 845.760(c), as in Charlie, 3 24 is the subsection addressing extensions of closure

	Page 61
1	deadlines for impoundments closing by removal; is that
2	correct?
3	MS. ZIMMER: Amy Zimmer, yes.
4	MR. OZAETA: Does Part 845 include a maximum
5	time period for closure by removal to be completed,
6	including extensions?
7	MS. ZIMMER: Could you repeat your question
8	just so I understand it thoroughly, please?
9	MR. OZAETA: Yeah.
10	Does Part 845, anywhere in Part 845, is there
11	a maximum time period for closure by removal to be
12	completed, including extensions?
13	MS. ZIMMER: Amy Zimmer. No, there is not.
14	MR. OZAETA: Thank you.
15	In its response to the Board's Question 13,
16	the Agency also references the requirement that a
17	storage pile have a liner and concludes that,
18	"Therefore, the area of a CCR storage pile is fixed."
19	Can CCR storage pile liners cover multiple
20	acres?
21	MS. ZIMMER: Amy Zimmer. Potentially, yes.
22	MR. OZAETA: Is there any technical limit to
23	the size of a CCR storage pile liner?
24	MR. DUNAWAY: This is Lynn Dunaway. The rule

	Page 62
1	doesn't contain a maximum size. However, there are
2	practical limitations given the geometry of the site
3	and the time it would take to construct such a
4	facility within the time allowed for closure.
5	MR. OZAETA: And this is a bit of a related
6	question. Does Part 845 set out any limit to the
7	acreage that a CCR pile can cover?
8	MR. DUNAWAY: No. It's limited to the size
9	of the liner.
10	MR. OZAETA: And liners I didn't mean to
11	interrupt you.
12	And liners do not limit the height of a pile,
13	correct?
14	MR. DUNAWAY: There's a physical limitation.
15	You can't stack pile beyond the angle proposed or it
16	will fail and move off the liner.
17	Other than that, there's not a stated limit.
18	MR. OZAETA: Thank you.
19	I'd like to move on to Ms. Zimmer's response
20	to Environmental Group's Question 22 on Page 64 of
21	Exhibit 2.
22	MS. ZIMMER: I'm sorry. Can you repeat that,
23	please, which question?
24	MR. OZAETA: Question 22 on Page 64 of

Page 63 1 Exhibit 2. 2. MS. ZIMMER: Okay. Thank you. 3 MR. OZAETA: In Ms. Zimmer's response, 4 Ms. Zimmer stated that the Agency did not define the term "temporary" or "temporarily" as it pertains to 5 6 CCR being stored in piles because the removal process 7 "will take multiple years," and "the record keeping requirements of Section 845.740 will assure a balance 8 between CCR removed from the surface and CCR 9 transported off-site, such that no net accumulation 10 11 will occur." 12 How precisely will the recordkeeping 13 requirements of Section 845.740 assure a balance between CCR removed from the CCR surface impoundment 14 15 and CCR transported off-site so that no net 16 accumulation will occur? 17 MS. ZIMMER: Amy Zimmer. There's monthly reports, so while it's going to vary somewhat monthly, 18 19 month by month, there shouldn't be a greater -- a 20 significantly greater amount from month to month of accumulation versus removal. And the monthly reports 21 22 should show that, and we'll be looking at those 23 monthly reports. 24 When you say there shouldn't be, MR. OZAETA:

Page 64 1 is that specifically required in the rulings in 2. Part 845? 3 MS. ZIMMER: It does not specify it in the 4 rules. But, in practical terms, it's going to be 5 limited by the space and the size of the pile. And 6 removal will be ongoing, and we will be monitoring 7 those monthly reports. If it starts to accumulate in significant amounts, the Agency will be looking at 8 those reports and saying, okay, we need to -- if it's 9 accumulating, the Agency will no longer view those as 10 11 temporary if they're accumulating large amounts in 12 those storage piles. 13 MR. OZAETA: Do recordkeeping requirements -the recordkeeping requirements of proposed 14 15 Section 845.740 set limits for the duration that CCR 16 may be stored in a pile? 17 MS. ZIMMER: Amy Zimmer. There is -- I would -- there is no time limit on a storage pile 18 19 other than it can be there during closure, but it's 20 not the same material the whole time closure is ongoing. It's the same ongoing process of removal, 21

accumulation and removal of the same type of material.

So it's a cycle. You're bringing material into the

pile; you're bringing material out of the pile.

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Page 65 1 kind of a process of moving through the pile. 2 you're not going to have the same material sitting in 3 the pile and accumulating. You're having material 4 during closure; you're having a location where it's 5 temporarily stored after it's being moved off-site. 6 So you're going to be cycling materials through the 7 storage pile. It's not just going to be coming in and sitting there, which is why we can't limit it to a 8 certain time frame, because it has to be there to be 9 used during closure. 10 11 MR. OZAETA: Do the recordkeeping 12 requirements of proposed Section 845.740 require that 13 the CCR be transported off-site at any particular time intervals? 14 15 MS. ZIMMER: Amy Zimmer. I think the rules 16 as written show that it cannot accumulate, and that 17 covers the process of transport. It cannot accumulate, so it has to be moved. 18 19 MR. OZAETA: Is the Agency familiar with the 20 requirement in Section 3.135A, as in Alpha, -5(e), as in echo, of the Illinois Environmental Protection Act 21 that CCR is, "not to be accumulating speculatively"? 22 23 Can you repeat your question and MS. ZIMMER:

24

reference, please?

Page 66 1 Is the agency familiar MR. OZAETA: Yes. 2 with the requirement in Section 3.135A, as in alpha, 3 -5(e), as in echo, of the Illinois Environmental Protection Act that requires that CCR, "is not to be 4 accumulated speculatively"? 5 6 MR. MORE: I'm going to object to the 7 question. Mischaracterizes -- this is Josh More. going to object to the question. The use of CCR is 8 not in the Illinois Environmental Protection Act. 9 It's a different term. 10 11 HEARING OFFICER HORTON: Mr. Ozaeta, were you 12 able to hear that objection? 13 MR. OZAETA: I'm not sure what he said. HEARING OFFICER HORTON: I'm sorry. He'll 14 15 restate the objection. 16 MR. MORE: I'm objecting to the use -- to the characterization that the term "CCR" is referenced in 17 the Illinois Environmental Protection Act and, in 18 19 particular, Section 3.135. 20 MR. OZAETA: So this section refers specifically to coal combustion by-product, which is 21 22 coal ash waste that is to be used beneficially. And 23 so I guess I'll rephrase. 24 Is the Agency familiar with a requirement of

Page 67 1 that section that this coal combustion by-product is 2. not to be accumulated speculatively? 3 MR. DUNAWAY: Lynn Dunaway. Yes. The Agency 4 is familiar that coal combustion by-products as 5 defined in 3.135 of the Act, subsection (e), as in elephant, are not to be accumulated speculatively. 6 7 Is the Agency familiar with how MR. OZAETA: this specific provision of the Act defines 8 "accumulated speculatively"? 9 MR. DUNAWAY: Yes. 10 11 MR. OZAETA: Has the Agency been able to 12 enforce this provision of the Act? 13 MR. MORE: Josh More again. I'm going to object to this line of questioning. We're now getting 14 15 into how the Agency has enforced different sections of 16 the Act that are inapplicable. We're talking about 17 removal and storage for removal. And now the examiner is asking questions 18 19 about the storage for beneficial use of a CCB and how 20 that provision is implemented. I think it's beyond the scope of the rule. 21 I can rephrase the question or 22 MR. OZAETA: ask a more specific question that's directly related 23 24 to this provision of the 845.

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So Section 3.135A-5(e) states that CCR "is not accumulated" -- I'm sorry -- "coal combustion by-product is not accumulated speculatively if, during the calendar year, the CCB (coal combustion by-product) used is equal to 75 percent of the CCB by weight or volume accumulated at the beginning of the period."

And so my question is, would it add clarity to Part 845 if the Agency included a definition of "temporary accumulation" or "temporarily stored" similar to this definition included in the Illinois Environmental Protection Act?

MS. ZEIVEL: This is Christine Zeivel. As we previously stated on the last day of hearing, that any proposals the participants would like to make regarding the rule would need to be made by the participant with justification, and the Agency is not in a place to approve, object, or otherwise any proposals from third-parties beyond what has already been provided to the Board in its proposal.

MR. OZAETA: That's fine. Thank you.

I have no further direct questions relating to 740. But I reserve the right for follow-up. Thank you.

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1	HEARING OFFICER HORTON: Okay. Thank you.
2	Moving on to Midwest Generation, 740?
3	MS. GALE: I do. I'm going to sit up there,
4	so give me a second.
5	HEARING OFFICER HORTON: I'll just note that
6	we'll probably break for lunch at noon. It's about
7	15 minutes away.
8	MS. GALE: I'm going to turn to Exhibit 3,
9	Page 32, Question 82. And the Agency can let me know
10	when they're there?
11	There? I can't see you guys.
12	MS. ZEIVEL: Yes, we're there.
13	MS. GALE: In the Agency's answer, the Agency
14	states that if the CCR is reused excuse me CCR
15	surface impoundment
16	THE COURT REPORTER: Can you start over and
17	please slow down.
18	MS. GALE: I'm sorry. I'm mumbling.
19	The Agency states that if the CCR surface
20	impoundment is reused for a different purpose, the
21	Agency considers that the reuse for a different
22	purpose, a removal, and subject to the corrective
23	action if there are exceedances of the groundwater
24	protection standards at the time of removal.

Page 70 1 So my question is, if there are not 2 exceedances of the groundwater protection standards at 3 the time of removal, then would the CCR surface pond 4 not be subject to corrective action pursuant to 845.620, 845.670, and 845.680? 5 6 MR. DUNAWAY: Lynn Dunaway. If there's no 7 exceedance in groundwater protection standard, that 8 CCR surface impoundment would not be subject to corrective action. However, it would have to 9 demonstrate compliance with the groundwater protection 10 11 standards for three years. 12 MS. GALE: So you mean it would have to go 13 through post-closure? 14 MR. DUNAWAY: There would have to be 15 monitoring for three years. It's not defined as 16 post-closure in these rules.

MS. GALE: Okay. Okay.

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Same question. I want you guys to open to 740 as well, just so we're on the same page.

You also state here in the first sentence that "closure by removal that would also require removal of the contaminated liner."

And my question is is, Part 740(a), as in alpha, does not require removal of the liner.

Page 71 1 Correct? 2. MS. ZIMMER: Amy Zimmer. We consider 3 decontaminating would be removing of the liner -would be removing the contaminated liner. 4 5 MS. GALE: So the Agency believes a liner is 6 always contaminated and it cannot be contaminated any 7 other way? MS. ZIMMER: Can you restate your question? 8 I'm not quite understanding. It seemed like a partial 9 question. 10 11 MS. GALE: Sure. My question is: The Agency 12 believes there's no other method to decontaminate the liner other than removal? 13 14 And I'm sorry. I should add, I'm speaking of 15 a polymer liner, like an HDPE liner. 16 MS. ZIMMER: Amy Zimmer. We believe removal 17 is the only way to be sure decontamination has occurred. 18 19 MS. GALE: What is your basis for that 20 belief? 21 MS. ZIMMER: Amy Zimmer. Any liner, any type 22 of liner always has leakage, pinholes, tears, so 23 there's always leakage, which means if there's 24 contamination, there will always be contamination

	Page 72
1	through the liner.
2	MS. GALE: Okay. Earlier I just asked about
3	if there was no exceedances in the groundwater
4	protection standards, that would still have and you
5	said there would not be any corrective action. If
6	there's no
7	MS. ZIMMER: Amy Zimmer. I was under the
8	impression okay. Are we talking about a
9	contaminated site or doing corrective action?
10	MS. GALE: Well, I guess that goes to the
11	question about this answer, is that: Is removal of a
12	liner always required?
13	And the way I understood your answer was,
14	regardless of the situation, removal of a liner was
15	always required for a removal?
16	MS. ZIMMER: Amy Zimmer. Yes. In all
17	circumstances, removal will include removing the
18	liner.
19	MS. GALE: Regardless of the groundwater
20	protection standards status?
21	MS. ZIMMER: Amy Zimmer. Correct.
22	MS. GALE: What is the Agency's basis for
23	that?
24	MS. ZIMMER: Amy Zimmer. A couple of the

	Page 73
1	things at least in play for leaving a liner in place
2	during removal, any time you remove ash, generally,
3	you're using machinery and you're on the liner. There
4	will be damage. Could be significant damage.
5	The other possibility is there could be
6	impacts to groundwater beneath the liner, whatever
7	levels they may be. So there could be those are
8	two reasons that we believe the liner needs to be
9	removed.
LO	MS. GALE: Okay. And to be clear, I'm
L1	talking about polymer liners here, which are plastic
L2	HDPE, to make sure we're just on the same baseline.
L3	So the Agency doesn't think a polymer liner
L4	cannot be decontaminated by a washing, a plastic
L5	liner?
L6	MS. ZIMMER: Amy Zimmer. Once again, any
L7	type of liner could be damaged, probably would be
L8	damaged by removing the ash and fully cleaning it
L9	during ash removal.
20	MS. GALE: So that's an assumption you're
21	making?
22	MS. ZIMMER: Amy Zimmer. Based on
23	information and belief.
24	MS. GALE: And also, the basis of my question

Page 74 1 is that there's not going to be any CCR in that unit 2. after removal. So if there's not going to be any CCR 3 in that unit after removal, what is the Agency's basis 4 for requiring removal of the liner if it can clean the 5 pond? 6 Amy Zimmer. Our interpretation, MS. ZIMMER: 7 the Agency interpretation of Part 257, is that all areas be removed that had been contaminated and that 8 includes the liner. 9 Okay. Well, let's turn to 257, 10 MS. GALE: 11 257.102(c). And under there it's, "Closure by Removal 12 of CCR: An owner or operator may elect to close a CCR 13 unit by removing and decontaminating all areas affected by releases from the CCR unit. CCR removal 14 15 and decontamination of the CCR unit are complete when 16 constituent concentrations throughout the CCR unit and 17 any areas affected by releases from the CCR unit have 18 been removed and groundwater monitoring concentrations 19 do not exceed the groundwater protection standards." 20 Right? 21 MS. ZIMMER: Excuse me. We're not even there Could you tell us what page and then we'll go? 22 23 Sorry. MS. GALE: Sure. Sorry. Sorry. I'm 24 reading from exhibit -- reading from the most recent

Page 75 1 one, which is not Exhibit 5, but Exhibit -- not 5 --Exhibit 8. 2. 3 HEARING OFFICER HORTON: You're at 257? 4 MS. GALE: 257.102(c). So Exhibit 8, 5 Page 483. 6 We're ready. Thank you. MS. ZIMMER: 7 MS. GALE: And I won't repeat the whole thing again. But if you read through 102(c), which is about 8 9 Closure By Removal, this section does not say you must remove the liner. Correct? 10 11 MS. ZIMMER: Amy Zimmer. It does not specify 12 a liner. However, it does say decontamination must 13 occur throughout the unit. 14 MS. GALE: Agreed. But it does not say liner 15 removal is required, right? 16 I think you answered that question. 17 So my question is, if the Agency requires removal of a liner, even if the groundwater protection 18 19 standards -- if the groundwater is below the 20 groundwater protection standards -- the Agency can say that a cost of the removal or replacement of that 21 22 liner for repurposing a CCR (inaudible) for a use solely unrelated to CCR? 23 24 MS. ZIMMER: Amy Zimmer. No.

Page 76 1 MS. GALE: Did the Agency consider the volume 2 of material that would go into landfills even though 3 the groundwater protection standards are established, instead of reusing the material? 4 5 MS. ZIMMER: Amy Zimmer. No. 6 MS. GALE: Okay. Considering the energy and 7 manufacturing impacts associated with manufacturing of plastic HDPE liners, isn't it more environmentally 8 responsible to reuse this resource if it's able to be 9 cleaned? 10 11 MS. ZIMMER: Amy Zimmer. That would require 12 the Agency to speculate because we don't know what the next use would be. 13 MS. GALE: Well, you've already speculated 14 15 that the liner has leaks in it, right? You have made 16 that assumption? 17 MS. ZIMMER: Yes. Amy Zimmer. 18 MS. GALE: So you can't speculate this way as 19 well? 20 MS. ZEIVEL: The question was asked and 21 answered. 22 MS. GALE: Okay. 23 HEARING OFFICER HORTON: I hate to interrupt, 24 but could we pause here for lunch?

	Page 77
1	MS. GALE: Yes. That's a good idea.
2	HEARING OFFICER HORTON: So we'll pause here
3	for lunch for an hour. We'll resume at 1. Thanks
4	very much.
5	(Whereupon, at 12:03 p.m., a
6	luncheon recess was taken to
7	1:00 p.m.)
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1	AFTERNOON SESSION
2	HEARING OFFICER HORTON: This is Vanessa
3	Horton in the hearing room in the Thompson Center.
4	The Agency in Springfield, are you guys all
5	set?
6	MS. ZIMMER: No attorneys.
7	HEARING OFFICER HORTON: Okay.
8	MS. ZIMMER: The Agency is ready.
9	HEARING OFFICER HORTON: Ms. Gale, are you
10	ready to proceed?
11	MS. GALE: Yes.
12	I just want to turn to Exhibit 2, Page 139.
13	These are the Agency's first questions or answers
14	to the first questions.
15	I am looking specifically at the answer to
16	Question 4.
17	Shall I wait until Christine is there,
18	Ms. Zeivel?
19	MS. ZIMMER: No. Go ahead.
20	MS. GALE: Are you ready?
21	MS. ZIMMER: Yes, we're ready.
22	MS. GALE: Thanks.
23	The Agency says that Section 845.740(b)
24	applies to any CCR surface impoundment that closed by

	Page 79
1	removal after October 19, 2015.
2	So my question is: If the CCR was removed
3	from the impoundment before October 15, 2015, then
4	Section 845.740 does not apply?
5	MR. DUNAWAY: Lynn Dunaway. Yes, it appears
6	that 845.740(b) applies to a CCR closure by removal
7	after October 15, 2019.
8	MS. GALE: Okay. So my question was: Does
9	that mean if CCR is removed from the unit before
10	October 19, 2015, that section does not apply to that
11	unit?
12	MR. DUNAWAY: Whether closure was completed
13	or not as defined in part 845.
14	MS. GALE: I'm sorry. I missed the front end
15	of that. What did you say?
16	MR. DUNAWAY: It depends on whether closure
17	has been completed based on requirements of Part 845.
18	MS. ZIMMER: Yes. We're good.
19	MS. GALE: Nothing further. Thanks. I'm
20	good.
21	HEARING OFFICER HORTON: Okay. So moving on,
22	it would be City of Springfield. Did you have any
23	questions on Section 740?
24	MS. WILLIAMS: I just had a couple quick

Page 80 1 questions on the applicability of Section 740, and 2 specifically I'm looking at 740(c), as in cat, 1(a), 3 as in apple, regarding manifest. 4 I asked a similar question I think last time, but I just want to make sure that I'm clear. 5 6 language regarding manifest is only going to apply to 7 closure of surface impoundments, correct? It wouldn't apply to operation of ability with dry ash handling, 8 for example? 9 10 HEARING OFFICER HORTON: Can you repeat that 11 last bit? 12 MS. WILLIAMS: As an example, it wouldn't 13 apply to a facility operating with dry ash handling? It would apply only to the closure of an impoundment? 14 15 MS. MARTIN: Lauren Martin. The manifests 16 are only for CCR surface impoundments and the 17 materials therein. 18 Okay. Thank you. MS. WILLIAMS: 19 And just to kind of build on that question, 20 this section also only applies to removal of CCR material, not non-CCR material; is that correct? As I 21 22 read it anyway... 23 MS. MARTIN: Lauren Martin. This rule is 24 only for CCR, CCR materials. However, it does not

Page 81 1 exempt any other materials from State and Federal 2. regulations. 3 MS. WILLIAMS: One last question about that 4 then. As I understood Mr. Dunaway's testimony last 5 time with the -- really, we were on Section 710, the 6 Agency's definition, for lack of a better word, the 7 Agency's interpretation or definition of this section Closure by Removal, includes only closure by complete 8 removal and decontamination. Correct? 9 MR. DUNAWAY: 710 deals with the closure 10 alternatives. 740 is closure by removal. So I'm 11 12 not --13 MS. WILLIAMS: So as I understood your testimony last time, Lynn, closure by removal is only 14 15 complete closure; if you are going to do partial 16 removal for some type of hybrid, that would have to 17 fall under, by necessity, closure in place, because 18 you weren't completing complete removal. Is that your 19 understanding? 20 MR. DUNAWAY: Lynn Dunaway. Yes, that's the If you don't do complete removal, then you have 21 closing in place. 22 23 MS. WILLIAMS: Okay. I appreciate that.

That answers my questions.

24

Page 82 1 HEARING OFFICER HORTON: Okay. Moving on, Dynegy, do you have any questions on 740? 2 3 MR. MORE: We do. Josh More. I have a couple questions and 4 Mr. Granholm has a couple questions after that. 5 6 I'd like to direct the Agency to Lauren 7 Martin's pre-filed testimony, Page 2 of her pre-filed testimony under the heading, "Air Criteria." 8 MS. ZIMMER: Go ahead. 9 MR. MORE: Mr. Ozaeta asked a number of 10 11 questions regarding the appropriate air monitoring at 12 a site during various activities. And I wanted to 13 read into the record a statement and then just confirm that the Agency's position has not changed. 14 15 The last paragraph on Page 2 begins: 16 "Although the preamble." 17 The second sentence of that paragraph reads: "Worker safety protections, when properly implemented, 18 19 will also protect the surrounding communities by 20 controlling the hazards within the work site." "Worker safety protections on-site by 21 extension prevents the hazardous materials from 22 23 traveling off-site in quantities that could impact the 24 health and well-being of the surrounding community."

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1	Does that statement remain true today?
2	MS. MARTIN: Lauren Martin. Yes.
3	MR. MORE: And is it the Agency's position
4	that 845, as currently proposed, requires owners and
5	operators to adopt measures that will effectively
6	minimize CCR from becoming airborne at the facility?
7	MS. MARTIN: Lauren Martin. Yes.
8	MR. MORE: I'm going to turn it over to
9	Mr. Granholm.
10	MR. GRANHOLM: Ryan Granholm on behalf of the
11	Dynegy entities.
12	Following up on some questions from
13	Mr. Ozaeta, where an owner/operator elects to close a
14	unit by removal, does the Agency expect that the
15	planned use of temporary storage files during that
16	removal will be discussed in the closure plan
17	submitted to the Agency?
18	MS. MARTIN: Can you repeat the question?
19	I'm sorry.
20	MR. GRANHOLM: Where an owner/operator elects
21	to close by removal, does the Agency expect that the
22	use of storage piles, temporary storage piles, will be
23	discussed in either the closure plan or the
24	construction permit application materials that are

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1	submitted to the Agency?
2	MS. ZIMMER: Amy Zimmer. Yes.
3	MR. GRANHOLM: And construction permit
4	application materials must also include an anticipated
5	schedule for closure of a unit; is that correct?
6	MS. ZIMMER: Amy Zimmer. Yes.
7	MR. GRANHOLM: Will the Agency approve a
8	construction permit where it believes the use of a
9	temporary storage pile will create a threat to human
10	health or the environment?
11	MS. ZIMMER: Amy Zimmer. No.
12	MR. GRANHOLM: Will the Agency approve a
13	construction permit that calls for CCR to accumulate
14	in a storage pile indefinitely?
15	MS. ZIMMER: Amy Zimmer. No.
16	MR. GRANHOLM: Nothing further.
17	HEARING OFFICER HORTON: Okay. Ms. Brown
18	from IERG, any questions on 740?
19	MS. BROWN: Melissa Brown. No questions on
20	this section.
21	HEARING OFFICER HORTON: Okay. Ameren, any
22	questions on 740?
23	MS. MANNING: Yes. I just have a few
24	questions. Thank you.

Page 85 1 HEARING OFFICER HORTON: Okav. 2 MS. MANNING: First of all, Mr. Dunaway --3 I'm trying to understand, I think it was Mr. Dunaway's 4 answer to Ms. Gale's question related to 845.740(b). I believe she asked whether if clean closure occurred 5 6 prior to October 19, 2015 --7 HEARING OFFICER HORTON: If everybody can mute themselves. Okay. You should be able to 8 9 proceed. Okay. You can proceed. MS. MANNING: Could you hear me now? 10 11 HEARING OFFICER HORTON: 12 MS. MANNING: Okay. Thank you. 13 I'm again trying to understand the answers that Mr. Dunaway gave to Ms. Gale related to Part --14 15 Section 845.740(b). I believe she asked whether 16 closure by removal occurred prior to October 19, 2015, 17 would that section apply. And Mr. Dunaway, I believe, responded that if 18 19 closure was otherwise complete and the three-year 20 monitoring requirement was met, the implication of that then would be that monitoring would have to have 21 22 taken place beginning in 2012. Was that what Mr. Dunaway intended as a 23 24 response to Ms. Gale's question?

Page 86 1 MR. DUNAWAY: I wasn't discussing monitoring 2 in the answer to that question. 3 MS. MANNING: The implication of closure not 4 being complete, how does that play into the three-year 5 monitoring requirement? 6 When does the three-year monitoring 7 requirement kick in? The three-year monitoring 8 MR. DUNAWAY: requirement would kick in for any CCR surface 9 impoundment that had not completed closure by 10 11 October 19, 2015. I believe it's the 19th. Maybe the 12 15th. MS. MANNING: 13 Isn't the implication of that, then, three years of monitoring would be required 14 15 prior to closure in order to meet the definition --16 the section as written? 17 MR. DUNAWAY: For those CCR surface impoundments that closed prior to October -- or after 18 19 October 19, 2015, yes, they would have to have three 20 years of monitor specific to the surface impoundment. 21 That is right. Thank you. MS. MANNING: 22 I just have a couple of other questions then. 23 Would an ash pond that has already completed closure 24 by removal, pursuant to an agency-approved closure

Page 87 plan, have to obtain an construction permit from the 1 2. Agency for removal? 3 MR. DUNAWAY: Lynn Dunaway. As a point of 4 clarification, are you asking about a construction 5 permit for the installation of monitoring wells, or 6 are you asking about a construction permit for the 7 closure itself? MS. MANNING: I'm asking about a construction 8 permit for the closure itself, similar to the 9 questions I asked in the other sections related to 10 11 whether a closure permit was required. 12 And you responded that it would not be 13 required because of Section 22.59(e). 14 MR. DUNAWAY: Based on the way we believe it 15 would work out is that the construction permit for a 16 closure would not be required if it met the 22.59(e) 17 exemption. However, all CCR surface impoundments are 18 going to have to have an operating permit, and if 19 additional wells were needed, they would have to be 20 included within that operating permit. 21 That's all I have right now. MS. MANNING: 22 HEARING OFFICER HORTON: The AG's office, 23 Mr. Sylvester, Mr. Armstrong, any questions on 740? 24 MR. ARMSTRONG: Andrew Armstrong. We have no

Page 88 1 questions. 2. HEARING OFFICER HORTON: Okay. And I'm 3 skipping our technical units. They won't have 4 questions until the next subpart. 5 So any follow-up questions on 740, in the 6 room? No? 7 Any follow-up questions on 740 on Webex? MR. OZAETA: Yes. This is Mychal Ozaeta. 8 Ι 9 have some. HEARING OFFICER HORTON: Okay. 10 Please 11 proceed. 12 MR. OZAETA: Thank you. Mychal Ozaeta with 13 Earthjustice on behalf of Prairie Rivers Network. 14 Regarding the use of CCR storage piles, I 15 believe Ms. Zimmer spoke earlier about the cycling of 16 coal ash. She mentioned that the material will be going to the pile when material is coming out. 17 Is there an explicit requirement in Part 845, 18 19 that coal ash must be taken out of a CCR storage pile 20 before more can be placed in the pile? 21 Amy Zimmer. The answer -- the MS. ZIMMER: The expanded answer is it's a 22 simple answer is no. 23 So it's going to be continuously coming in, cycle. 24 going out, coming in, going out. So it's limited by

Page 89 the size. But, once again, it's coming in and going 1 2. So I'm not sure -- that's my answer. I'm sorry. 3 MR. OZAETA: Is there a provision of Part 845 that mandates that coal ash cannot be accumulated in a 4 5 pile? 6 MS. ZIMMER: Can you restate your question, 7 please? I'm sorry. Yeah. I was referring back to 8 MR. OZAETA: 9 Ms. Zimmer's response or your response to Question 22 on Page 64 of Exhibit 2, the mention of no net 10 11 accumulation will occur. 12 And so my question is, is there a provision of Part 845 that mandates that this net accumulation 13 cannot occur? 14 15 MS. ZIMMER: This is Amy Zimmer. I'm going 16 to point to the definition of "temporary accumulation" 17 in the proposed rule for -- and it means, "An accumulation on the land that is neither permanent nor 18 19 indefinite. To demonstrate that the accumulation of 20 the land is temporary, all CCR must be removed from the piles at the site. The entity engaged in the 21 22 activity must have a record in place, such as a 23 contract, purchase order, facility operation and 24 maintenance, or fugitive dust control plan,

	Page 90
1	documenting that all of the CCR in the pile will be
2	completely removed according to a specific timeline.
3	THE COURT REPORTER: Can you have her repeat?
4	HEARING OFFICER HORTON: Sorry, Ms. Zimmer?
5	MS. ZIMMER: Yes.
6	HEARING OFFICER HORTON: This is Vanessa
7	Horton. Our court reporter you went a little bit
8	too fast, so it's a little
9	MS. ZIMMER: Okay. I can repeat that.
10	Okay. I'm just going to point you to the
11	definition of "temporary accumulation" in
12	Section 845.120.
13	It's on my Page 12, but I don't know if it's
14	everybody's Page 12.
15	MR. OZAETA: Thank you. And is that the
16	complete answer to the question?
17	MS. ZIMMER: Yes.
18	MR. OZAETA: Thank you.
19	Referring back to Section 3.135A, as in
20	alpha, -5(e), as in echo, of the Illinois
21	Environmental Protection Act, does the Agency know if
22	there has been any problems enforcing or any issues
23	enforcing the pile of accumulation limits for CCD?
24	HEARING OFFICER HORTON: We have an objection

Page 91 1 here in the hearing room. 2 MR. MORE: Josh More. I'm going to object 3 again. The implementation of other programs, and, in 4 particular, the enforcement of another program, is 5 beyond the scope of this Rulemaking. 6 And if there is an enforcement, it may be 7 pending; we're running the risk of getting into privileged information. 8 MR. OZAETA: I'm just referring to piles of 9 coal ash. So whether they're called CCRs or CCB, I 10 11 believe understanding how important those piles had 12 worked and forms these proposed rules. That's all I'm 13 trying to get at with that question. This is Stephanie Diers with the 14 MS. DIERS: 15 Illinois EPA. I'm going to object to that question. 16 You're asking about CCB. There is a difference 17 between CCB and CCR. We also do not have an enforcement attorney 18 or other people on enforcement staff that can answer 19 20 those type of questions. HEARING OFFICER HORTON: So this is Vanessa 21 I'm going to sustain the objection, and we'll 22 Horton. 23 limit ourselves to 845.

Thank you. Okay.

MR. OZAETA:

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1 In reference to a response to one of 2 Mr. Granholm's questions, I believe, do the proposed 3 rules require closure plans or construction permit 4 application materials to discuss the use of CCR storage piles? 5 6 MR. LECRONE: This is Darin Lecrone. 7 construction permit application for any modification or closure or taking out of service replacement of a 8 9 CCR surface impoundment is going to have to include a plan for handling ash that's going to continually be 10 11 generated or be removed from the pile. So I don't see 12 any way you can file an application and not address 13 temporary storage piles or the use of them in that 14 process. 15 So my answer would be yes, it's going to be 16 required for them to provide that information in an 17 application. 18 And is that explicitly stated in MR. OZAETA: 19 a provision of Part 845? 20 MR. LECRONE: This is Darin Lecrone. 845.740, looks like, (c)(4)(B), states that "CCR 21 22 storage piles shall and it lists five things, and 23 basically dust control, tarped, that sort of thing. 24 They're going to have to provide that sort of

Page 93 1 detail in an application. Like I mentioned, if 2 they're going to describe or intend to use temporary 3 storage piles either during the hook by removal or 4 otherwise moving the ash around as part of the closure 5 plan, that type of information is going to have to be 6 part of that application, how they're going to comply 7 with this part of 740, you know, they're going to have to tell us how they're going to do that. 8 9 So I think that it is required, explicitly or otherwise. 10 11 MR. OZAETA: Thank you. 12 Do the proposed rules require the denial of a 13 construction permit application that would include the accumulation of coal ash in storage piles? 14 15 MR. LECRONE: This is Darin Lecrone. It's 16 only going to be for temporary accumulations. 17 not going to approve a long-term or permanent storage 18 pile. 19 MR. OZAETA: Thank you. 20 I'd like to direct the Agency to Midwest Generation's Question 82 on Page 32 of Exhibit 3. 21 22 MR. LECRONE: We got it. 23 MR. OZAETA: In Ms. Zimmer's response, 24 Ms. Zimmer states that closure by removal "would also

Page 94 1 require removal of the contaminated liner and any CCR that was released" --2. 3 HEARING OFFICER HORTON: Mr. Ozaeta, you cut 4 out a little bit there. Could you repeat your 5 question? 6 Yes. Of course. MR. OZAETA: 7 In Ms. Zimmer's response, Ms. Zimmer states that closure by removal "would also require removal of 8 the contaminated liner and any CCR that was released 9 from the CCR surface impoundment." 10 11 Will that include any removal of soil 12 underlying the impoundment if affected by a release? 13 MS. ZIMMER: Amy Zimmer. We would require any ash that was released from the surface impoundment 14 15 if somehow it got through the liner. Yes, it would 16 need to -- that would need to be cleaned up. 17 MR. OZAETA: Thank you. 18 In 845.740(a), as in alpha, states that an 19 owner/operator may elect to close a CCR surface 20 impoundment by removing. 21 I just want to see if the Agency could clarify what they mean by "elect" in that context. 22 23 Amy Zimmer. I just want to -- I MS. ZIMMER: 24 would like to point out they have -- the

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1	owner/operator has choices of removal, retrofitting,
2	closure in place. However, they still have to go
3	through the closure alternative analysis and all of
4	the approval processes throughout Section 845.
5	MR. OZAETA: Thank you. I have no further
6	follow-up questions, unless Ms. Bugel does.
7	MS. BUGEL: Yes. This is Faith Bugel
8	representing Sierra Club and asking questions on
9	behalf of the Environmental Groups.
10	I do have one follow-up question on
11	Ms. Zimmer's last answer.
12	And, Ms. Zimmer, I believe you said the
13	owner/operator has the choice of removal of retrofit
14	or close in place but still have to go through the
15	approval process.
16	Does that mean the owners'/operators' choice
17	is constrained by the approval process?
18	MS. ZIMMER: Amy Zimmer. The owner/operator
19	can choose a preferred path, but they have to meet the
20	requirements of the rule.
21	MS. BUGEL: Thank you. I have no further
22	questions.
23	HEARING OFFICER HORTON: Any further
24	follow-up questions on 740 in the room? No?

Page 96 1 On Webex? Any follow-up questions on 740? 2 Okay. We'll move on to 750, Closure with a Final Cover System. And I'd just like to reiterate 3 something that I mentioned this morning when we began 4 and mentioned at the previous three days of hearing. 5 6 I'd like all questioners to please limit themselves to 7 true follow-up questions only. The Agency has -- the questioners have asked over a thousand questions; the 8 Agency has answered them. So if there is a true 9 follow-up question, please go ahead with that. 10 11 otherwise, let's move forward through 845. 12 So 750, Closure With a Final Cover System. 13 I'll begin with Ms. Bugel. MS. BUGEL: Yes, I have questions, and bear 14 15 with me while I get to the microphone. 16 HEARING OFFICER HORTON: No problem. 17 MS. BUGEL: Faith Bugel, again, representing Sierra Club. And my first question is, in response to 18 19 Dynegy's Question 83, and this can be found on Page 55 20 to 56. And I will give the Agency a moment to get to that spot. 21 22 Ms. Zimmer: Okay. 23 MS. BUGEL: And this response discusses final 24 cover systems at Havana, Hudsonville, and Venice and

	Page 97
1	also the closed-in-place Havana South Ash Pond System.
2	Is that right?
3	MR. DUNAWAY: That's correct.
4	MS. BUGEL: And my first question is about
5	the Havana South Ash Pond, and that has no
6	intersecting groundwater; is that correct?
7	MR. DUNAWAY: When you say "no intersecting
8	groundwater," what do you mean?
9	MS. BUGEL: I would mean that the groundwater
10	is not even intermittently in contact with the ash in
11	the ash pond.
12	MR. DUNAWAY: This is Lynn Dunaway. I don't
13	recall the details of that particular circumstance.
14	MS. BUGEL: Is anyone at the Agency on the
15	witness panel able to answer that question?
16	MR. DUNAWAY: Not right now.
17	MS. BUGEL: We are not certain if the Agency
18	is trying to answer or if they're done.
19	Ms. Zimmer: No, we're not trying to answer.
20	We're just waiting for you to go on. Thank you.
21	MS. BUGEL: Okay. Okay.
22	Is this something that the Agency could
23	follow up with in writing after the hearing?
24	MR. DUNAWAY: Yes, we could follow up on

Page 98 1 that. 2 MS. BUGEL: And turning to the closed-in-place Hudsonville Ash Pond, does the Agency 3 4 know whether they have failed to meet Part 620, 5 groundwater quality standards for constituents at the 6 monitoring wells? 7 MR. DUNAWAY: Lynn Dunaway. Yes. They have. MS. BUGEL: Regarding the closed-in-place 8 9 Venice Ash Pond, have they also failed to meet the Part 620, groundwater quality standards at the 10 11 monitoring wells there? 12 MR. DUNAWAY: Lynn Dunaway. Yes, they have. 13 MS. BUGEL: Okay. And also regarding the Venice closed-in-place ash ponds, do you know if the 14 15 groundwater is intermittently in contact with the ash 16 in those ash ponds? 17 MR. DUNAWAY: Lynn Dunaway. I believe, to the best of my recall, groundwater does intermittently 18 19 contact ash at Venice. 20 MS. BUGEL: And do you know if there are other ash ponds in Illinois that are not closed in 21 place where the groundwater also is in contact with 22 23 ash in the ash ponds? 24 I would only object to the extent MS. GALE:

Page 99 1 we are getting into specific ponds. Again, this is a Rulemaking, a general Rulemaking, for generalities. 2 3 And to the extent that we moved into discussing 4 specific individual ponds throughout the state and their connection or nonconnection with the 5 6 groundwater, I would object to that line of 7 questioning. May I respond? 8 MS. BUGEL: HEARING OFFICER HORTON: Yes. 9 MS. BUGEL: Today we've -- it's been unclear 10 11 in this hearing whether we can discuss specifics for 12 the point of trying to understand how the rule will 13 apply to various general situations. In addition, we did have a longer discussion 14 15 today about specific Ameren ash ponds. And this line 16 of questioning is important because it goes to how the 17 Agency is going to treat coal ash in contact with groundwater. 18 19 HEARING OFFICER HORTON: These are Dynegy 20 questions. They have listed these specific sites. Ι believe Ms. Bugel is continuing with follow-up 21 22 questions about the Agency's response to these 23 specific sites. So to these three I will allow it. 24 And responding generally to Ameren's question

Page 100 1 from before, we allowed the questioning on that 2 specific list of 73 sites, but I would ask that you 3 perhaps make your question more general if at all 4 possible. 5 MR. MORE: We did not get into the specifics 6 of each site. Instead, we just asked whether there 7 had been approvals and whether or not certain actions were required. 8 We didn't get into the facts underlying each 9 site and the basis for any of the approvals. 10 11 just asking, has there been a closure, has there been 12 required corrective action. Not into the underlying 13 facts supporting or not calling into question whether or not these approvals were right or wrong. 14 15 MS. MANNING: Madam Hearing Officer, may I, 16 please, lodge an objection as well? 17 HEARING OFFICER HORTON: Go ahead. I didn't 18 quite hear that. 19 MS. MANNING: We were muted, Madam Hearing 20 Officer, and, therefore, I could not also lodge an objection to this line of questioning. 21 22 We were foreclosed from presenting any sort of specific as to the Ameren ash ponds. And I would

agree with the representative from Dynegy that this

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Page 101 1 line of questioning ought not to be presented without 2. a whole sludge of facts of all of the site-specific 3 aspects of the rules. We'll be presenting testimony as to the 4 5 Ameren ponds, and certainly Ms. Bugel can ask 6 questions as to the information that we present. 7 to present this in the context of Board questioning and Agency questioning, when we were foreclosed from 8 9 asking the Agency specific questions relating to the Agency's exhibit, I think it's just something that 10 11 ought not to be asked right now. 12 MS. BUGEL: I've got one question, and I'm 13 not sure how I phrased it, but I'm happy to rephrase my question in a general manner. 14 15 HEARING OFFICER HORTON: That sounds good. 16 Please proceed. 17 Does the Agency know if there are MS. BUGEL: open ash ponds in Illinois where the ash is in contact 18 19 with the groundwater at all times? 20 MS. GALE: Madam Hearing Officer, I don't object to this question as long as it stays general 21 22 and to the Agency's knowledge. But I would object to

MS. BUGEL: I think you can hold your

any identification of any surface impoundment.

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1	objection until the question is asked in that way.
2	MS. GALE: Okay.
3	MR. DUNAWAY: Lynn Dunaway. The Agency
4	doesn't have specific information on all impoundments.
5	So it would be hard to say if there are any.
6	MS. BUGEL: Does the Agency know if there are
7	ash ponds in Illinois where the coal ash is
8	intermittently in contact with groundwater?
9	MR. DUNAWAY: Lynn Dunaway. Yes, there are.
10	MS. BUGEL: I have no further questions on
11	Part 750.
12	HEARING OFFICER HORTON: Thank you,
13	Ms. Bugel.
14	Midwest Generation?
15	MS. GALE: No questions on this part. And I
16	have no questions for the rest of this section,
17	although I reserve the right for follow-up should the
18	need be.
19	HEARING OFFICER HORTON: Okay. Thank you.
20	City of Springfield, any questions on 750?
21	MS. WILLIAMS: Yes, real quick. I have one
22	really quick question on this section.
23	I'm looking at 850(c), as in cat, (1), which
24	references standards for the low permeability layer.

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1	Are you with me?
2	MS. ZIMMER: Do you mean 750(c)(1)?
3	MS. WILLIAMS: Are we on 750? Yes,
4	750(c)(1).
5	MS. ZIMMER: Okay. We're there. You had
6	just said 850, I thought, so I was trying to clarify
7	where we are at.
8	MS. WILLIAMS: Thank you.
9	So are we all in the same place now?
10	MS. ZIMMER: Yes, we are.
11	MS. WILLIAMS: Okay. I'm just going to read
12	the first sentence regarding the low permeability
13	layers.
14	"The low permeability layer must have a
15	permeability less than or equal to the permeability
16	of any bottom liner system or natural subsoils
17	present, or a hydraulic conductivity no greater
18	than 1 times 10 to the negative 7 centimeters per
19	second, whichever is less."
20	Does the Agency agree that the 1 times 10 to
21	the negative 7 centimeters per second is an example of
22	a way that the Agency's regulations are more stringent
23	than the Federal?
24	MS. ZIMMER: Amy Zimmer. Yes.

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Page 104 MS. WILLIAMS: And so in designing this low permeability layer, I would assume the facility will design the low permeability layer to meet this minimum requirement. Can I assume then that in developing the modeling in support of the permanent application, we will also be modeling the hydraulic connectivity no greater than 1 times 10 to the negative 7 centimeters per second from that illustration? HEARING OFFICER HORTON: Your last sentence, your last comment there, Ms. Williams, we didn't catch. MS. WILLIAMS: Okay. I will start from the beginning and rephrase because I'm not sure I can

repeat it exactly as I just said it.

So once you have designed a final cover that complies with the rule, you'll also be doing modeling to show the performance of that final cover, correct?

> MS. ZIMMER: Amy Zimmer. Yes.

MS. WILLIAMS: Okay. And when you do that modeling, I assume we'll also be using the same standard of 1 times 10 to the negative 7 centimeters per second; is that correct? If that's what's been designed?

Page 105 1 MS. ZIMMER: If that's the way you design it, 2 I will just point out, you have to know what 3 your bottom is before you decide on your low 4 permeability layer. 5 MS. WILLIAMS: I'm sorry, before you can 6 decide which is -- whichever is less you mean? 7 MS. ZIMMER: Yes. 8 MS. WILLIAMS: Okay. I guess that answered 9 it. Thank you. 10 HEARING OFFICER HORTON: Dynegy, any 11 questions on the 750? 12 MR. GRANHOLM: Ryan Granholm on behalf of 13 Dynegy. I don't know that you necessarily need to 14 15 turn to it, but Page 12 of Ms. Zimmer's pre-filed 16 testimony notes that "The final cover system must be 17 designed to accommodate settling and subsidence to 18 minimize disruption of the integrity of the final 19 cover system." 20 So my question is, with respect to settling or subsidence, is it correct that increasing the 21 22 thickness of the final cover system is one way to 23 minimize the disruption of the integrity referred to 24 in Ms. Zimmer's testimony?

Page 106 1 MS. ZIMMER: Amy Zimmer. It could be one 2 way, yes. 3 MR. GRANHOLM: So, as a general matter, is it 4 correct that the more settling and subsidence are 5 expected, the thicker a final cover system would need 6 to be? 7 This is Bill Buscher. MR. BUSCHER: 8 really depends on site-specific circumstances. 9 you're putting on a thicker cover, you are increasing the loading on the facility. It depends, basically, 10 11 upon characteristics of the site. 12 MR. GRANHOLM: Let's turn to Exhibit 2, 13 Page 133. This is CWLP Question 18. I'll refer you 14 specifically to response 18(b), as in bravo. 15 The Agency notes in that response, it says 16 settling associated with municipal landfills would 17 generally be greater than that associated with CCR 18 surface impoundments, correct? 19 MR. BUSCHER: Could you repeat the question 20 again? 21 MR. GRANHOLM: That response notes that settling at municipal landfills is expected to be 22 23 greater than that at CCR surface impoundments, 24 correct?

Page 107 1 MR. BUSCHER: Correct. 2 MR. GRANHOLM: And one of the reasons noted 3 is that material in a landfill is much more 4 compactible. Is it also true that, unlike CCR, much of the 5 6 material in landfills also decomposes over time? 7 That is correct. MR. BUSCHER: MR. GRANHOLM: So given the differences in 8 9 compaction and decomposition, has the Agency performed any analysis to determine whether the same thickness 10 11 of a final cover system is required for CCR surface 12 impoundments as is required for municipal landfills? 13 MR. BUSCHER: No, we have not done any 14 analysis of that. 15 MR. GRANHOLM: If you would, please, turn to 16 Exhibit 3, Page 54 to 55. 17 Following up on the Agency's responses starting at Question 76, did the Agency rely on any 18 scientific or technical materials when drafting the 19 20 final cover standards in Part 845? 21 MR. BUSCHER: We based it on 811. 22 So just to confirm, is the MR. GRANHOLM: 23 answer to that, no, you did not rely on any scientific 24 or technical materials?

Page 108 1 MR. BUSCHER: That is correct. 2 MR. GRANHOLM: Nothing further. 3 Actually, sorry about that. I have to change 4 just to cover one more topic, and that is 750(d). And 5 I'll ask you to turn to Exhibit 4, please, Page 7. 6 Question 85 actually appears on Page 6. 7 Question 85 refers to 5 percent slope, which is provided in 750(d), as in David, 4(a), as in alpha. 8 Does the landfill program limit the slope of 9 final cover systems to 5 percent? 10 11 MS. BUGEL: I'm going to object to the 12 question on the grounds that it is referencing another 13 regulatory scheme, and earlier the Hearing Officer determined that other regulatory schemes aren't 14 15 relevant. 16 MR. GRANHOLM: The Agency, in its last answer and also in the pre-filed answers we were discussing 17 on my last set of questions, referred to the landfill 18 19 program as the basis of at least parts of its final 20 cover system standards. So if the Agency is relying on those, I think 21 it's appropriate for us to inquire about those today. 22 23 HEARING OFFICER HORTON: Perhaps you could 24 ask if the Agency is relying on this landfill cover

Page 109 1 program. 2 I'll sustain Ms. Bugel's objection for the 3 same reasons I sustained the objection earlier. MR. MORE: May I weigh in? The objection was 4 5 based on the question regarding enforcement. 6 a prior program is interpreted or applied. It was 7 whether the Agency has enforced a certain provision. That was the line of questioning related to 8 Section 3.135 of the Act, which also the Agency 9 objected to because it got into the enforcement of 10 11 that. 12 HEARING OFFICER HORTON: This Question 85 is 13 dealing with the 845.750(d), as in dog, 4 alpha. 14 The Agency, in its response, is saying that 15 it is related to 840.124(d)(3). 16 MR. MORE: That's fine. 17 MR. GRANHOLM: Looking at 845.750(d)(4) Alpha, the 5 percent slope referred to in that 18 19 provision, that applies only when consolidating ash 20 between multiple units; is that correct? Amy Zimmer. 21 MS. ZIMMER: If I'm understanding your question correctly, yes, it's just 22 23 for final grading and such for the cover system. 24 MR. GRANHOLM: Just to clarify, final grading

Page 110 1 and such of a cover system when adding additional 2. material and before closing an impoundment in place. MS. ZIMMER: Yes. Amy Zimmer. Yes. 3 4 MR. MORE: And only when adding -- Josh More. And only when adding additional CCR is that material 5 6 for final grading and cover. This provision is only 7 dealing with adding CCR for the final grading and 8 cover, correct? Put another way, Ms. Zimmer, if I'm not using 9 CCR in the closure, am I allowed to use a greater 10 11 5 percent grade on a slope? 12 So this is Lynn Dunaway. MR. DUNAWAY: 13 says: For purposes of grading and contouring for the final cover system, and it's referring to the use of 14 15 So, yes, this is -- for CCR, you should not have 16 a slope greater than 5 percent. 17 MR. MORE: Just to be clear, when you say 18 "for CCR," that's when I'm adding CCR as a grading 19 material? 20 MR. DUNAWAY: That's correct. MR. MORE: And so if I'm not using CCR as a 21 grading material, I could have a slope, for example, 22 23 at 10 percent, correct? 24 MS. ZIMMER: Amy Zimmer. If there are

	Page 111
1	allowances, yes, there are greater slope percentages
2	that would be allowed for, like, soil or something
3	that would be used.
4	However, I'm not saying it's a blind date,
5	you could use whatever you want. It would be looked
6	at as part of the design and as part of the permit.
7	MR. GRANHOLM: Does the Agency have any
8	information suggesting that using final cover slopes
9	steeper than 5 percent, greater than 5 percent,
10	creates a threat to human health or the environment?
11	MR. DUNAWAY: Lynn Dunaway. We don't have
12	that information.
13	MR. GRANHOLM: Nothing further. Thank you.
14	HEARING OFFICER HORTON: All right. Thank
15	you.
16	Ms. Brown from IERG, any questions on 750?
17	MS. BROWN: No questions on this section.
18	HEARING OFFICER HORTON: Okay. Ms. Manning
19	at Ameren, any questions on 750?
20	MS. MANNING: Yes.
21	HEARING OFFICER HORTON: Ms. Manning, you're
22	muted right now. We are trying to unmute you.
23	MS. MANNING: I think I'm muted on your side.
24	HEARING OFFICER HORTON: Okay. You're all

Page 112 1 We can hear you. 2 MS. MANNING: All right. Thank you. 3 Where an ash pond has already been closed 4 pursuant to agency-approved closing plan and includes 5 the final cover system that has been approved and is in place, what part, if any, of Section 845.750 does 6 7 the Agency intend applies to that closed ash pond with a final cover system already in place? 8 9 MR. DUNAWAY: Are you referring to the 5 percent slope issue? 10 11 MS. MANNING: I'm referring to 845.750, 12 generally, where a final cover system has already been 13 in place that has been approved by the Agency, what sections of this continue to apply? 14 15 MR. HAMMONS: Hearing Officer, this is 16 Jeffrey Hammons from the Environmental Law & Policy 17 Center. I'm going to object to this question because it's not really following up on any of the Agency's 18 19 pre-filed answers. It's veering into unchartered 20 territory that the questioner had the opportunity to ask, the pre-trial questions did not, and in the 21 22 interest of time and in the interest of true

follow-up, this line of questioning should be shut

23

24

down.

	Page 113
1	MS. MANNING: In the interest of time, I'll
2	withdraw the question.
3	HEARING OFFICER HORTON: Okay.
4	MS. MANNING: Thank you.
5	HEARING OFFICER HORTON: Thank you. All
6	right. Attorney General's Office, any questions on
7	750?
8	MR. ARMSTRONG: We have no questions for the
9	subpart G. Andrew Armstrong.
10	HEARING OFFICER HORTON: Okay. I'll skip
11	over you then.
12	Any follow-up questions on 750?
13	Not in the room.
14	Any on Web Ex?
15	Okay. Moving on. 760, Completion of Closure
16	Activities."
17	Ms. Bugel, any questions on 760?
18	MS. BUGEL: I believe Mr. Ozaeta has
19	questions on 760.
20	HEARING OFFICER HORTON: Okay. Mr. Ozaeta?
21	MR. OZAETA: Thank you. Mychal Ozaeta with
22	Earthjustice on behalf of Prairie Rivers Network.
23	I would like to direct the Agency to
24	Ms. Zimmer's response to the Environmental Group's

Page 114 1 Ouestion 27 on Page 66 of Exhibit 2. 2 MR. LECRONE: We got it. 3 MR. OZAETA: In Ms. Zimmer's response, 4 Ms. Zimmer stated that the Agency feels that unlimited 5 extensions for impoundments closing by removal are 6 justified, as long as the need for the extension is 7 demonstrated because the process "may need quite a bit of time to remove the CCR." 8 Is it the Agency's opinion that closing an 9 impoundment in place could also require quite a bit of 10 11 time? 12 Amy Zimmer. Yes, I do believe MS. ZIMMER: 13 closure in place could take quite a bit of time. Agency, in general, believes closure by removal from 14 15 any of these facilities would take more time. 16 That's a general statement. That's obviously very -- we have some sites that are very large. 17 18 they chose to close by removal, it could take very, 19 very large amounts of time, so... 20 MR. OZAETA: Since the closure in place and the closure by removal process, it's been established 21 22 they could both take quite a bit of time. 23 What was the basis for establishing a maximum 24 amount of extensions for impoundments closing in place

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1	but not impoundments closing by removal?
2	MS. ZIMMER: Amy Zimmer. The Federal rule
3	has maximum time frames or a number of extensions and
4	the amount of times for closure by removal where a
5	closure must be completed. So we cannot go beyond
6	those timelines.
7	I meant closure in place. Excuse me. I was
8	corrected. I meant closure in place.
9	MR. OZAETA: And so just to clarify, are you
10	saying that the reason that there are a max amount of
11	extensions for impoundments closing in place is
12	because the Federal rule requires that?
13	MS. ZIMMER: Amy Zimmer. Yes.
14	MR. OZAETA: No further questions for 760,
15	but I may have some follow-up.
16	HEARING OFFICER HORTON: Okay. Skipping over
17	Midwest Generation.
18	City of Springfield, any questions on 760?
19	MS. WILLIAMS: No questions.
20	HEARING OFFICER HORTON: Okay. Dynegy, 760?
21	MR. MORE: No questions.
22	UNIDENTIFIED SPEAKER: No questions.
23	HEARING OFFICER HORTON: Ms. Brown, any
24	questions on 760?

	Page 116
1	MS. BROWN: No questions from IERG on this
2	section.
3	HEARING OFFICER HORTON: Ameren, Ms. Manning,
4	any questions on 760?
5	MS. MANNING: No. No questions on 760 at
6	this point, Hearing Officer.
7	HEARING OFFICER HORTON: Skipping over the
8	AG's office and the Board's technical unit, any
9	follow-up questions on 760?
10	Okay.
11	Moving on to 770, Retrofitting.
12	Mr. Ozaeta?
13	MS. BUGEL: We should not have any questions
14	on 770.
15	HEARING OFFICER HORTON: Okay.
16	MS. BUGEL: We reserve the right for
17	follow-up.
18	HEARING OFFICER HORTON: All right. Skipping
19	over Midwest Generation.
20	City of Springfield, any questions on 770?
21	MS. WILLIAMS: No.
22	HEARING OFFICER HORTON: Okay. Dynegy, 770?
23	No?
24	Ms. Brown, 770?

	Page 117
1	MS. BROWN: No questions on this section.
2	HEARING OFFICER HORTON: Ameren, Ms. Manning,
3	770?
4	MS. MANNING: No questions on this section.
5	HEARING OFFICER HORTON: Moving on. 780,
6	Post-Closure Care Requirements.
7	Ms. Bugel, any questions on 780?
8	MS. BUGEL: Yes, we have questions. And if
9	you'll give me a moment, I'll move to the microphone.
10	HEARING OFFICER HORTON: No problem.
11	MS. BUGEL: Faith Bugel representing Sierra
12	Club questioning on behalf of Environmental Groups.
13	And I am turning to Page 20 of the I'm sorry
14	Question 20, Page 154 of the Agency's responses to
15	Board questions.
16	Bear with me. I think I've got a mistake
17	here.
18	I'm sorry. We're on Page 156, not 154,
19	Question 20, the response to Board questions. And let
20	me know when you're there.
21	MR. LECRONE: Yeah, we got it.
22	MS. BUGEL: And this answer refers to
23	inactive closed impoundments that whether you could
24	use a previously approved post-closure care plan.

Page 118 1 And my question is, does the Agency intend to 2 require the owner or operator of an inactive closed 3 impoundment that has not completed post-closure care 4 to modify their post-closure plan to meet the 5 requirements of this part if the previously approved 6 plan does not meet those requirements? 7 Yes, as required by 845.170. MR. LECRONE: MS. BUGEL: And I am now turning to Page 30, 8 9 and I think I have a wrong page number again. Page 30, Question 9(d), that is a correct page number. 10 11 And this response indicates that the Agency 12 is not aware of leaching at concentrations above the 13 applicable groundwater protection standards -- do you see that -- as measured at the points of compliance? 14 15 MR. LECRONE: Ms. Bugel, can you repeat where 16 we're at? Which question you're talking about again? 17 MS. BUGEL: Okay. I'm on Page 30 of the same 18 exhibit, and I'm on Question 9(d). 9(d), as in doq? 19 MR. LECRONE: 20 MS. BUGEL: Correct, (d), as in dog. We got it. 21 MR. LECRONE: 22 MS. BUGEL: And do you see the response to 23 that question where it mentions point of compliance?

Yes.

MR. LECRONE:

24

Page 119 1 MS. BUGEL: Can you explain where -- in the 2 Agency's view, where are the points of compliance? 3 MR. DUNAWAY: Lynn Dunaway. For inactive 4 closed CCR surface impoundments, the points of compliance are the monitoring wells which were 5 6 approved as part of that CCR surface impoundments 7 closure plan. MS. BUGEL: Did the Agency require those 8 9 monitoring wells to be in any specific location? Lynn Dunaway. They would have 10 MR. DUNAWAY: 11 to have been installed pursuant to Part 620. 12 MS. BUGEL: Did Part 620 require them to be 13 in any specific location? 14 MR. DUNAWAY: Part 620 requires that 15 groundwater standards be met no greater than 25 feet 16 from the edge of a surface impoundment and at any 17 point where groundwater monitoring is conducted. MS. BUGEL: And is that different from where 18 19 Part 845 proposes monitoring to take place? 20 MR. DUNAWAY: Lynn Dunaway. Yes. MS. BUGEL: And Part 845 requires monitoring 21 at the waste boundary; is that correct? 22 23 Lynn Dunaway. Yes, it does. MR. DUNAWAY: 24 MS. BUGEL: Is it possible that -- referring

	Page 120
1	back to the inactive closed impoundments in this
2	question, is it possible that there could be
3	exceedances of the groundwater protection standards at
4	those wells sometime in the future?
5	MR. DUNAWAY: Lynn Dunaway. It's possible.
6	MS. BUGEL: And would a scenario be a plume
7	of contamination that's still moving towards those
8	wells?
9	MR. DUNAWAY: That would be one scenario,
10	yes.
11	MS. BUGEL: I have no further questions on
12	this part.
13	HEARING OFFICER HORTON: Okay. Skipping
14	Midwest Generation.
15	City of Springfield, any questions on 770?
16	MS. WILLIAMS: I don't have any questions on
17	this one.
18	HEARING OFFICER HORTON: Dynegy?
19	MR. GRANHOLM: We have no further questions
20	for the rest of the rule. We reserve the right to
21	follow-ups.
22	HEARING OFFICER HORTON: Rest of the rule or
23	rest of the subpart?
24	MR. GRANHOLM: Rest of the rule. We're done.

Page 121 1 HEARING OFFICER HORTON: Ms. Brown, any 2 further questions? 3 MS. BROWN: Yes, we do have a few quick 4 follow-up questions on this. This is Melissa Brown on behalf of IERG. 5 6 we're looking at the Agency's pre-filed responses to 7 IERG's pre-filed questions. So hearing Exhibit 2, Page 137. Please let 8 me know when the Agency gets to that page. 9 MR. LECRONE: Yeah, we got it. 10 11 MS. BROWN: Thanks. 12 So IERG's pre-filed Question 3 asks regarding 13 closed inactive surface impoundments, and the Agency made the point of clarification there's a difference 14 15 between closed inactive, inactive closed, which they 16 addressed in response to a prior question by 17 Ms. Manning, so we appreciate that. But our follow-up in regard to IERG's 18 19 pre-filed Question 3(a), as in alpha, so the Agency 20 provided a response to this question as to closed inactive surface impoundments and we would like the 21 22 Agency, if they could provide a response to this 23 question but as to inactive closed surface 24 impoundments.

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So if an inactive closed surface impoundment had a post-closure plan approved by the Agency prior to the effective date of these rules, would it be appropriate to add clarifying revisions to Section 845.780(d), as in Delta, 2, as IERG had laid out in its pre-filed questions?

MR. DUNAWAY: This is Lynn Dunaway. I believe you may have asked your question differently than you intended to, because you asked about inactive closed CCR surface impoundments.

MS. BROWN: Yes. So our pre-filed question, as written, asked about closed inactive. And the Agency answered that in pre-filed responses. But at this point we want to ask the same question but as to inactive closed CCR surface impoundments.

MR. DUNAWAY: Okay. Inactive closed CCR surface impoundments are subject, according to 845.170, and as long as they meet the requirements of 845.170, they would not need to alter their post-closure care plan other than required by .170.

MS. BROWN: Right. But if they do need to alter their already approved post-closure care plan, then they still need to submit that written post-closure care plan along with their initial

Page 123 1 operating permit application pursuant to 845.780(d), 2 as in Delta, 2, correct? 3 MR. DUNAWAY: Lynn Dunaway. A closed -- an inactive closed CCR surface impoundment would have --4 5 should submit their post-closure care plan with their 6 initial operating permit. If it needs to be modified, 7 that's when they would make that modification. 8 MS. BROWN: Okay. Thank you. 9 And then just similar question but to IERG's pre-filed Question 3(b) on the same page, so we asked 10 11 that question in pre-filed questions as to closed 12 inactive. But we would like to ask the same question now as to inactive closed or inactive closed surface 13 14 impoundment that has a post-closure care plan approved 15 by the Agency prior to the effective date of these 16 rules would be revision to 845.780(e), as in echo, 17 that IERG proposed in a pre-filed question be 18 appropriate? 19 MR. DUNAWAY: Lynn Dunaway. The Agency's 20 opinion is that 845.170 lays out the sections which are applicable to inactive closed, CCR surface 21 22 impoundments, and no clarification is necessary. 23 Okay. Thank you. That's all I MS. BROWN: 24 had.

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1	HEARING OFFICER HORTON: Ms. Manning and
2	Ameren, any questions on 780?
3	MS. MANNING: I have no questions at this
4	point. Thank you.
5	HEARING OFFICER HORTON: Any follow-up
6	questions on 780 in the room?
7	None.
8	Any follow-up questions on 780 on Web Ex?
9	Let's move forward with 845.800.
10	Ms. Bugel any questions on 800?
11	MS. BUGEL: I believe Ms. Courtney has
12	questions on 800.
13	HEARING OFFICER HORTON: Okay. Ms. Courtney,
14	on Webex, any questions on Section 800?
15	MS. COURTNEY: Yes, I do. I have a couple of
16	questions about 815.800. So Kiana Courtney for the
17	Environmental Law & Policy Center Question 4,
18	Environmental Group.
19	If the Agency could turn to Exhibit 2,
20	Page 24, this is in regards to Question 23(b), as in
21	beta.
22	If you could let me know when you're there.
23	MR. LECRONE: Yeah, we got it.
24	MS. COURTNEY: The Agency's response to that

Page 125 question was that Section 845.280(a) requires Agency 1 2 approval before a permit can be transferred and will, hence, become a part of the permit record. 3 4 Clarifying question. And by "permit record" 5 in the operating records or as a part of a permit 6 application? I'm looking for clarity on the phrase 7 "permit record." MR. LECRONE: Yes, that's correct. 8 Ιf there's a change of ownership, the facility is going 9 to have to file a modification request for change of 10 11 ownership, and then that documentation will be 12 provided to the Agency and it will be part of the 13 permit record. 14 MS. COURTNEY: So it's not the operating 15 record? 16 MR. LECRONE: The permit would go in the 17 operating record as well, but the change of ownership 18 documentation for the Agency would be part of the 19 permit record. 20 MS. COURTNEY: And in relation to that question on that page in 23(c) as well, so 800(d)(1)21 22 states that the owner/operator of a CCR surface 23 impoundment must place copies -- it says 800(d), as in 24 dog -- must place copies of all permit application and

Page 126 1 permit issues under this part in the timeline of 2. submitting information. 3 Does the operating application and the 4 construction application -- I'm sorry. 5 When does the operating application and 6 construction application go into the operating record? 7 MS. MARTIN: This is Lauren Martin. already answered this on the first day. 8 MS. COURTNEY: So on the first day, we had 9 talked about different plans and trying to get a 10 11 clarifying on those. I'm talking about the permit 12 applications or the operating permit application, when 13 that goes into the operating record. So this is a slightly different question. 14 15 MR. LECRONE: This is Darin Lecrone. We believe it would be on the same schedule. 16 17 MS. COURTNEY: Could you clarify what that schedule is and where it mentions that in the rule? 18 19 MS. DIERS: All right. This is Stephanie 20 Diers from the Agency. We answered -- we believe we answered this on the first day. It's going to take us 21 some time to go back through the documents and find 22 23 what you're looking for. So we would like to answer

this in writing in post-hearing comments.

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1	MS. COURTNEY: I'm sorry. You said you would
2	respond in post-hearing comments to that question?
3	MS. DIERS: Yes, because, due to time, we'd
4	like to move on.
5	MS. COURTNEY: Okay. Thank you. Those are
6	all my questions for Section 800.
7	HEARING OFFICER HORTON: Okay. Moving on,
8	Midwest Generation?
9	MS. GALE: I have no questions for the whole
10	subpart. Although I reserve right to follow-up.
11	HEARING OFFICER HORTON: City of Springfield,
12	any questions on 800?
13	MS. WILLIAMS: Nothing on 800.
14	HEARING OFFICER HORTON: Okay. Skipping
15	Dynegy.
16	Ms. Brown, any questions on 800?
17	MS. BROWN: This is Melissa Brown. IERG has
18	no questions for the remainder of the rule but would
19	like to reserve follow-up questions.
20	HEARING OFFICER HORTON: Ms. Manning, Ameren,
21	any questions on 800?
22	MS. MANNING: I'm sorry. On 800?
23	HEARING OFFICER HORTON: Yes.
24	MS. MANNING: No, we have no questions on

	Page 128
1	part 800.
2	HEARING OFFICER HORTON: AG's office, any
3	questions on 800?
4	MR. ARMSTRONG: Andrew Armstrong, the AG's
5	office has no questions on the remaining two subparts
6	but reserves the right to ask follow-up questions.
7	HEARING OFFICER HORTON: Okay. And, Mr. Rao,
8	any questions on 800?
9	MR. RAO: No questions on 800.
10	HEARING OFFICER HORTON: Okay. You said no
11	questions for 800? Sorry, you cut out.
12	MR. RAO: Yes, no questions on 800.
13	HEARING OFFICER HORTON: Okay. Thank you.
14	All right. Moving on.
15	Marie was just pointing out it's almost 3:00.
16	It's 2:54 right now. Let's take a 10-minute break.
17	And we'll come back at 3:05, and we'll start up with
18	810.
19	(Whereupon, a break was taken,
20	after which the following
21	proceedings were had:)
22	HEARING OFFICER HORTON: This is Vanessa
23	Horton. We are back in the hearing room. It's 3:05.
24	Is the Agency ready?

Page 129 1 Is Springfield? 2. MR. LECRONE: Yes, we're ready. 3 HEARING OFFICER HORTON: Okay. So we're 4 moving on to 810. 5 Ms. Bugel, any questions on 810? 6 MS. BUGEL: I believe Ms. Courtney has 7 questions on 810. 8 HEARING OFFICER HORTON: Okay. Ms. Courtney? 9 MS. COURTNEY: Yes. 10 Can you hear me? 11 HEARING OFFICER HORTON: 12 MS. COURTNEY: So the couple follow-up 13 questions for 845.810 in relation to Exhibit 2 on 14 Page 133, Question 17. Please let me know when you're 15 there. 16 MR. LECRONE: Okay. We're ready. 17 MS. COURTNEY: So that question and answer refers to having a website for Federal rule compliance 18 19 and Illinois rule compliance. 20 My first question is, does the Agency think it's unreasonable to ask a company to have two web 21 22 pages, where one web page identifies documents 23 required by 40 CFR Part 275 and the other identifies 24 documents required by Part 845 proposed rule?

Page 130 1 I'm going to object. MR. MORE: These 2 questions were asked the first day of hearing. 3 Ms. Gale particularly had a whole series of questions 4 regarding the answer to this question on the duplicate 5 websites. 6 In an effort to move the process along, I 7 believe all the questions relating to this were asked the first day in connection with Section 170. 8 9 MS. COURTNEY: May I respond? HEARING OFFICER HORTON: Of course. 10 11 MS. COURTNEY: So in effort to also move 12 things along, we held off on asking those follow-up 13 questions because they were directly related to the website rather than the definition section. And the 14 15 website is referenced in part 845.810. 16 HEARING OFFICER HORTON: I will overrule your 17 objection, Mr. More. 18 And you can continue, Ms. Courtney. 19 MS. COURTNEY: Should I repeat the question? 20 MR. LECRONE: Please repeat the question. Thanks. 21 22 So does the Agency think it's MS. COURTNEY: 23 unreasonable to ask the company to have two web pages,

where one web page identifies documents required by

24

	Page 131
1	the Federal Rule 40 CFR Part 257 and the other
2	identifies documents so far as by the Illinois rule,
3	the proposed Part 845 rules?
4	MR. LECRONE: The Agency does not think
5	that's unreasonable.
6	MS. COURTNEY: Thank you.
7	And second question, does the Agency think
8	the public would benefit from having clearly
9	demarcated websites so they easily can discern what
LO	documents are pursuant to 40 CFR Part 257 Federal rule
L1	and what documents are pursuant to Part Code 845?
L2	MR. LECRONE: This is Darin Lecrone. As we
L3	put in our answer for 17, you know, we suggested it be
L4	labeled "Illinois CCR Rule Compliance Dated
L5	Information." That way it's clear what we're talking
L6	about.
L7	MS. COURTNEY: Okay. Thank you.
L8	And those are my questions for 810, and we
L9	reserve the right to follow-up.
20	HEARING OFFICER HORTON: Okay. City of
21	Springfield, any questions on 810?
22	MS. WILLIAMS: I guess I'll just follow up
23	briefly. This was originally my question. Based on
24	this

Page 132 1 HEARING OFFICER HORTON: Ms. Williams, you 2 are breaking up a little bit. If you could repeat. 3 MS. WILLIAMS: All right. So in the earlier 4 hearing when the Agency was asked about this 5 question -- can you hear me okay? 6 HEARING OFFICER HORTON: If everybody could 7 mute themselves. 8 MS. WILLIAMS: Excuse me? HEARING OFFICER HORTON: I'm sorry, everyone 9 but yourself could mute themselves. But you can 10 11 continue, Ms. Williams. 12 MS. WILLIAMS: I can't hear the Hearing 13 Officer. I'm not sure what she's saying. HEARING OFFICER HORTON: All right. You can 14 15 go ahead. We were having some interference but, 16 please, go ahead. 17 MS. WILLIAMS: When the Agency was asked about this at the first hearing, I had a perception in 18 the hearing room, at least, that there was a 19 20 consensus, which may not actually be the case. this proposal by the Agency to change the way the 21 22 websites are labeled and this interpretation of having 23 two websites would be confusing and less beneficial to 24 the public.

Page 133 1 If it were determined by the parties to be 2 the case, that this is not as helpful to the public 3 due to separate websites, does the Agency see a 4 substantive or operational problem from their end with allowing a single place for the public to go that 5 6 identifies the different documents needed for the 7 different roles? MR. LECRONE: This is Darin Lecrone. At this 8 9 point, the way things stand, the Agency prefers two websites. 10 11 MS. WILLIAMS: Yes, I understand that, and I'm giving you an opportunity to explain a reason that 12 13 it would interfere with your operations, and so I'm assuming that you don't have one. Is this your 14 15 preference? 16 MR. LECRONE: This is Darin Lecrone. We just 17 think it would be easier to keep separate the 18 requirements of the two separate rules, at least for now, as the way things stand. 19 20 MS. WILLIAMS: Okay. Thank you. HEARING OFFICER HORTON: Okay. Moving on to 21 Ms. Manning for Ameren. Any questions on 810? 22 23 MS. MANNING: I have no questions on 810.

Thank you. And I don't expect to have any questions

24

	Page 134
1	on financial assurance either.
2	HEARING OFFICER HORTON: Okay. Thank you.
3	All right. Any follow-up questions in the
4	room to 810? No?
5	Any follow-up questions on Webex to 810?
6	MS. E. BROWN: This is Essence from the
7	Technical Unit.
8	HEARING OFFICER HORTON: I'm sorry.
9	MS. E. BROWN: I do have a question on 810.
10	HEARING OFFICER HORTON: I skipped over you.
11	Please go ahead, Ms. Brown.
12	MS. E. BROWN: So in addition to the
13	documentation, providing the final permit being
14	available, from the owner's website
15	HEARING OFFICER HORTON: Ms. Brown?
16	MS. E. BROWN: Yes.
17	HEARING OFFICER HORTON: You need to slow
18	down, please.
19	MS. E. BROWN: In addition to the
20	documentation regarding the final permit being
21	available on the owner's website, is the Agency
22	willing to put all the documents for all CCR surface
23	impoundments in one place to make it easier for the
24	public to access these documents?

	Page 135
1	Do you want me to restate my question.
2	MR. LECRONE: This is Darin Lecrone. Can you
3	clarify, are you asking if the Agency would be willing
4	to put it on the all on the Agency's website as
5	well?
6	MS. E. BROWN: Yes.
7	MR. LECRONE: This is Darin Lecrone.
8	Currently, we don't have the ability, the technical
9	resources to be able to post all of that.
10	MS. E. BROWN: Okay. I have no further
11	questions.
12	HEARING OFFICER HORTON: Okay. Thank you.
13	Moving on to subpart I, financial assurance,
14	845.900, general provisions.
15	Ms. Bugel, any questions on 900?
16	MS. BUGEL: Mr. Hammon should have questions
17	for us on this subpart.
18	HEARING OFFICER HORTON: Mr. Hammons,
19	questions on 900?
20	MR. HAMMONS: Hearing Officer, I don't have
21	any questions this is Jeff Hammons from the ELPC.
22	I don't have any questions on 900.
23	HEARING OFFICER HORTON: Okay.
24	Moving onto City of Springfield, 900? I'm

	Page 136
1	sorry, Midwest Generation.
2	MS. GALE: No questions on this.
3	HEARING OFFICER HORTON: City of Springfield,
4	Part 845.900?
5	MS. WILLIAMS: I don't expect to have any
6	questions on this subpart.
7	HEARING OFFICER HORTON: Okay.
8	I am skipping Dynegy. I am skipping IERG. I
9	am skipping Ameren. The AG's office.
10	And I'm returning to the Board's Technical
11	Unit, Ms. Brown or Mr. Rao, any questions on 900?
12	MR. RAO: No questions on subpart I.
13	HEARING OFFICER HORTON: No questions on
14	subpart I?
15	MR. RAO: Subpart A, the financial assurance.
16	I misspoke.
17	HEARING OFFICER HORTON: Got it. All right.
18	So moving on to 910, upgrading financial assurance.
19	Ms. Bugel?
20	MS. BUGEL: I'll turn it over to Mr. Hammon,
21	if he has questions.
22	HEARING OFFICER HORTON: Okay. Mr. Hammons,
23	any questions on 910?
24	MR. HAMMONS: Yes, this is Jeff Hammons with

Page 137 1 I will be doing all the questions for this 2 subpart. I have one follow-up question under 910. 3 This is in response to an Agency answer to one of our 4 questions in particular. It's Exhibit 2 at Page 122. 5 And this is for Question 4(b), as in bravo. 6 If the Agency could just let me know when 7 you're there. 8 MR. LECRONE: We're good. MR. HAMMONS: So this question has to do with 9 upgrading financial assurances. In particular, the 10 11 Agency responded the regulating community has 12 generally upgraded financial assurances as required. 13 So my follow-up question is, in the event a corrective action plan or closure plan is amended that 14 15 causes cost estimates to increase, but an owner or 16 operator lacks the ability to obtain financial 17 assurances sufficient to meet that cost estimate, do the rules provide for who will cover the difference 18 19 between the existing financial assurances and those 20 updated cost estimates? 21 MR. MATHIS: This is Bob Mathis. And no, the 22 rules do not address that. 23 MR. HAMMONS: Thank you. That's my only 24 question.

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1	HEARING OFFICER HORTON: Okay.
2	Any follow-up questions on the room to 910?
3	None?
4	Any follow-up questions on Webex to 910?
5	Okay. Moving onto 920, Release of Financial
6	Institution and Owner or Operator?
7	Mr. Hammons, any questions on 920.
8	MR. HAMMONS: No questions on 920.
9	HEARING OFFICER HORTON: Okay. Moving on to
10	930, cost I'm sorry, Midwest Generation?
11	MS. GALE: I have a question on 930. I'm
12	sorry.
13	HEARING OFFICER HORTON: No problem. 930,
14	Cost Estimates.
15	Mr. Hammons, any questions on 930?
16	MR. HAMMONS: Yes, I have one question that's
17	another follow-up to Agency pre-filed answer.
18	This is on Page 123 of Exhibit 2, the
19	Agency's response to Question 5(b), as in bravo. Just
20	let me know when you're there.
21	MR. LECRONE: We're ready.
22	MR. HAMMONS: All right. So this question
23	has to do with the timing of initial costs. We asked
24	how the Agency would verify cost estimates. And it

Page 139 1 indicated that initial cost estimates would be 2. submitted to the permit section for approval. 3 So my question is just about timing. 4 existing impoundments that are required to submit cost 5 estimates and financial assurance within 60 days of 6 this Rule's final promulgation, how will the 7 impoundment provide those cost estimates when it's not required to provide a preliminary closure plan until 8 September 30th of 2021, which is more than 60 days 9 after these rules are supposed to be finalized? 10 11 MR. MATHIS: This is Bob Mathis. We're going 12 to have to take a look at that in the language and get 13 back to you in the post-hearing comments. 14 MR. HAMMONS: Thank you. That's the only 15 question I had on that section. 16 HEARING OFFICER HORTON: Ms. Gale, Midwest 17 Generation? 18 MS. GALE: Yes. 19 I just want to turn to Exhibit 3, Page 34 --20 And I can't see you in my screen, so you're going to have to let me know when you're ready. 21 22 MR. LECRONE: Ready. 23 We're ready. MS. ZIMMER: 24 MS. GALE: Thank you.

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Really, the follow-up is the Agency's answer -- the question was, was what was the basis for the 25 percent. The Agency answered that it believes 25 percent is not unreasonable.

So I guess my follow-up question is, where did the Agency come up with 25 percent? Or how did the Agency come up with 25 percent?

MR. MATHIS: This is Bob Mathis. We answered that Question 95 in the pre-filed questions. We did express that there are exceedances with a lot of these CCR facilities. And we know some type of corrective action is probably going to be necessary.

So we do believe that 25 percent of the total cost is not unreasonable.

MS. GALE: Okay. That's what you said. I guess, what made you think 25 percent as opposed to 15 percent or even as opposed to 35 percent? What I'm asking for is how did you come up with 25 percent? I'm really just curious.

MR. MATHIS: This is Bob Mathis again.

Through Agency discussions, when we discussed this, we had differing opinions and we determined -- we agreed on 25 percent sounded like that was not unreasonable.

MS. GALE: Okay. Thank you.

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1	HEARING OFFICER HORTON: Are there any
2	follow-up questions on 930 in the room?
3	No?
4	Any follow-up questions on 930 on Webex?
5	Okay. Moving on.
6	940, Revision of Cost Estimates.
7	Mr. Hammons, any questions on 940?
8	MR. HAMMONS: Yes. This is Jeff Hammons with
9	ELPC. I have one question. And this is related to
10	the last question just in regards to it's a
11	question about timing. So this is a follow-up to
12	Agency's response to Question 6 on Page 123 of
13	Exhibit 2.
14	For clarification, for the record, the
15	question is on Page 123, but their answer is on
16	Page 124 of Exhibit 2.
17	Is the Agency there?
18	MS. ZIMMER: The Agency is there.
19	MR. HAMMONS: Thank you.
20	The screen is really tiny so I can't really
21	tell.
22	So this Question Number 6 asks about cost
23	revisions to modifications to corrective action
24	closure plans and post-closure plans, and the Agency

Page 142 1 response indicated that there's a 30-day time period 2. from Section 940(b), as in bravo. 3 My follow-up question is just for the initial 4 construction permit application and approval for 5 closure plans, what is the time period applicable for 6 when cost estimates must be updated for that? 7 So rather than asking about the modifications to closure plans, asking about the timeline for the 8 initial approval of the initial closure plan. 9 MR. MATHIS: This is Bob Mathis. 10 11 facilities will have 60 days from the effective date 12 of this cost estimate, initial cost estimate, and 13 financial assurance submitted into the Agency. Okay. 14 MR. HAMMONS: My question is, when 15 they apply for the final closure plans for a 16 construction permit, and then the Agency approves that 17 application, is the 60-day time requirement, are they required to, you know, obtain the new process of 18 19 financial assurance within 60 days or some other time 20 period? MR. MATHIS: That would be 60 days. This is 21 Bob Mathis. This would be 60 days. 22 23 MR. HAMMONS: Thank you. No more questions 24 on this section.

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1	HEARING OFFICER HORTON: Okay. Thank you.
2	Midwest Generation, any questions on 940?
3	MS. GALE: No. I'm done for the remainder.
4	HEARING OFFICER HORTON: Okay. So we'll move
5	on to 950, Mechanisms for Financial Assurance.
6	Mr. Hammons, any questions on 950?
7	MR. HAMMONS: No questions on 950.
8	HEARING OFFICER HORTON: Okay. Moving on to
9	960, Trust Fund.
10	Mr. Hammons, any questions on 960?
11	MR. HAMMONS: Yes. I have one follow-up
12	question to the Agency's pre-filed answer in response
13	to our Question 8(b), as in bravo, which is on
14	Page 125 of Exhibit 2.
15	MS. ZIMMER: We're ready.
16	MR. HAMMONS: Thank you. So the question
17	was, what is the procedure for making determinations
18	of whether to withhold in response to request for
19	reimbursement of a trust fund. And the Agency's
20	answer was that staff compares current cost estimates
21	in the latest approved permit to the latest valuation
22	of the trust fund.
23	So my question is, if an owner or operator
24	has an approved closure permit and has undertaken some

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1	activities pursuant to that permit but they haven't
2	requested a modification of that permit that reflects
3	those changes, potential changes in cost estimates,
4	can they still get reimbursed?
5	MR. MATHIS: This is Bob Mathis. Not until
6	they've had that included in the cost estimate because
7	we want our technical staff to look at that to be sure
8	what is being done at the site is actually reducing
9	the cost.
LO	MR. HAMMONS: Okay. Thank you. That was my
L1	only question.
L2	HEARING OFFICER HORTON: Okay. Moving on to
L3	970, Surety Bond Guaranteeing Payment.
L4	Mr. Hammons, any questions on 970?
L5	MR. HAMMONS: No. And I have no more
L6	questions on the remainder of this subpart.
L7	HEARING OFFICER HORTON: Okay. Then
L8	MR. HAMMONS: I reserve the right for
L9	follow-up.
20	HEARING OFFICER HORTON: By my count, that is
21	no other participants have any questions for the
22	remainder of the subpart.
23	Are there any follow-ups for 900?
24	Okay. Ms. Court Reporter, I'd like to go off

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1	the record.
2	(Whereupon, a discussion was had
3	off the record.)
4	HEARING OFFICER HORTON: We're back on the
5	record, and we just went off the record briefly to
6	discuss some procedural issues. We'll be reconvening
7	for the second hearing on October 29th. And we've
8	added a fourth day, which will be on October 6th. And
9	we'll be having public comments on Wednesday,
10	September 30th, during the lunch hour, from 12:00 to
11	1:30 tentatively. And then Thursday evening will be
12	on Webex, public comment starting at about 5:30. And
13	I will follow-up with the Hearing Officer order
14	describing these dates.
15	So as long as there's nothing further, we'll
16	conclude this first hearing, and thank you very much.
17	(Whereupon the meeting
18	concluded at 3:49 p.m.)
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1	STATE OF ILLINOIS ) ) SS:
2	COUNTY OF C O O K )
3	
4	I, PAMELA L. COSENTINO, being first duly
5	sworn on oath says that she is a court reporter doing
6	business in the City of Chicago; that she reported in
7	shorthand the proceedings given at the taking of said
8	meeting and that the foregoing is a true and correct
9	transcript of her shorthand notes so taken as
10	aforesaid and contains all the proceedings given at
11	said meeting.
12	IN TESTIMONY WHEREOF: I have hereunto set my
13	verified digital signature this 1st day of September,
14	2020.
15	
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18	PAMELA L. COSENTINO, CSR
19	
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